A COMMISSION SURVEY

CHANGING PUBLIC ATTITUDES ON GOVERNMENTS AND TAXES

1989

Advisory Commission on Intergovernmental Relations WASHINGTON, DC 20575

S-18



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(August 1989)

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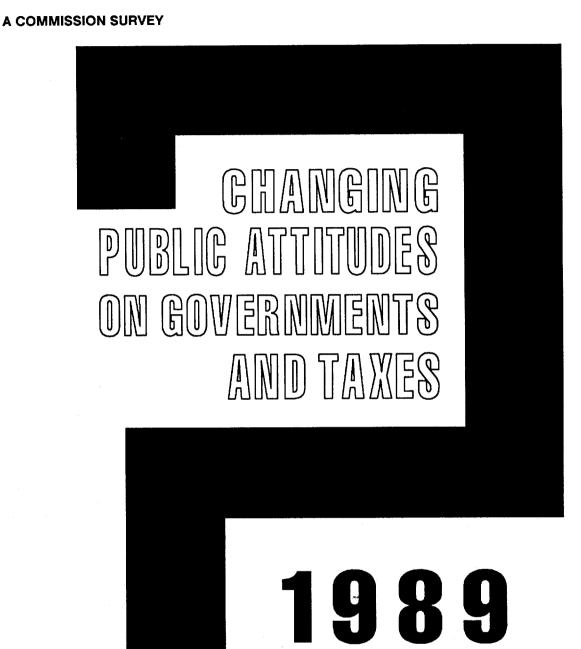
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Advisory Commission on Intergovernmental Relations WASHINGTON, DC 20575

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Foreword

This publication presents the 18th annual survey of public attitudes toward governments and taxes conducted for the Advisory Commission on Intergovernmental Relations (ACIR).

The Gallup Organization has conducted the polls since 1983 using the Gallup Personal Omnibus. Every effort was made to ensure comparability with the previous surveys conducted by Opinion Research Corporation of Princeton, NJ. A description of the poll appears on page 13. Users should note that for 1989, the sample size is 1,029, and the sampling tolerances are slightly smaller than in 1988.

This year ACIR asked 15 questions. This publication presents only the current survey results. Detailed data can be found in the appendix. Survey results for questions asked in the 1982-88 surveys can be found by ordering the 1988 report (S-17), which presents the data in Appendix I. Data on questions asked in the 1972-81 surveys may be obtained by ordering the 1983 or 1984 reports (S-12 and S-13), which present data in Appendix III of each of these volumes.

The following analysis of the poll results was prepared by Debra L. Dean, analyst, with assistance from Bruce D. McDowell, director of government policy research. Members of the ACIR staff participated in developing the questions and in reviewing the results.

All interpretations of the data are those of the ACIR staff.

John Kincaid Executive Director

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The 1989 Survey

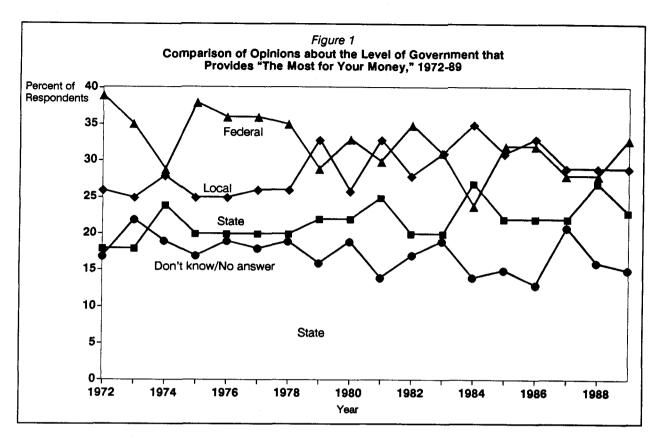
Highlights

Major findings from the U.S. Advisory Commission on Intergovernmental Relations June 1989 poll on changing public attitudes on government and taxes include the following:

- For the past 18 years, the ACIR poll has asked, "Which do you think is the worst tax, that is the least fair?" In 1989, local property taxes were rated as the least fair by 32 percent of the respondents. Twenty-seven percent of the public rated the federal income tax as the least fair. The result is a clear change from the 1979-1988 trend, in which the federal income tax was consistently rated as the worst tax.
- One-third of the respondents to the 1989 poll chose the federal government as giving them the most for their money. Local government was chosen by 29 percent and state government by 23 percent; 15 percent replied don't know or gave no answer. The current results show a 5 percentage point increase in the proportion of respondents picking the federal government as giving them the most for their money, while the proportion selecting state government fell by 4 percentage points compared to 1988. The current results mark the first time since 1982 that the federal government clearly rated higher than state and local governments as giving citizens the most for their money.
- At the same time, the federal government was perceived as providing Americans the least for their money by 36 percent of the respondents. Twenty-five percent picked state government as providing the least for their money and 25 percent picked local government. Fourteen percent replied don't know or no answer.
- Local government officials receive relatively high marks for honesty. Asked, "On the whole, who do you think is most honest, federal officials, state officials or local officials?"

35 percent of the respondents chose local officials. Much smaller proportions chose federal officials (13 percent) or state officials (11 percent). However, one-quarter of the respondents volunteered that no officials are most honest, while only 5 percent volunteered that they are all honest.

- Local government also rated well in terms of spending tax dollars wisely. The ACIR asked, "Which level of government do you think spends your tax dollars most wisely?" Thirtysix percent of the respondents said that local government spends their tax dollars most wisely. Twenty percent chose state government and 11 percent chose the federal government.
- Local governments also did comparatively well on the question, "Which level of government do you think responds best to your needs?" Forty percent of the respondents chose local government as responding best, followed by 21 percent selecting state government and 18 percent, the federal government.
- The federal government was perceived to have too much power, compared to state and local governments. Sixty-one percent of the respondents said that the federal government has too much power, compared to 9 percent choosing the state governments and 4 percent mentioning local government.
- The ACIR poll also asked, "Which level of government do you think needs more power today?" Twenty-two percent said that state governments need more power; 34 percent said local governments and 5 percent, the federal government. Twenty-six percent of the respondents, however, volunteered that no government needs more power.
- Respondents were asked which level of government they had the most trust and confidence in to handle a variety of problems. A plurality of Americans stated the most trust and confidence in the federal government to



handle air pollution (47 percent) and the war on drugs (39 percent). State government was selected as the one to handle improving public schools (42 percent) and managing urban development (37 percent), and local government was chosen for trash recycling (50 percent).

This is the 18th annual public opinion survey commissioned by the ACIR. The sample for the poll was 1,029 adults age 18 and older. The margin of error for samples of this size is plus or minus 4 percentage points at the 95 percent level of confidence.

This volume contains only the 1989 survey results. Detailed data for each question are in Appendix I. Survey results for questions asked in the 1982-88 surveys can be found in the 1988 report (S-17), which presents the data in Appendix I. Data on questions asked in the 1972-81 surveys may be obtained in the 1983 or 1984 reports (S-12 and S-13), which present data in Appendix III.

From Which Level of Government Do You Get the Most for Your Money?

For the past 18 years, the ACIR poll has asked, "From which level of government do you feel you get the most for your money?" In the 1989 poll, 33 percent of the respondents chose the federal government as giving them the most for their money, followed by 29 percent picking local government, and 23 percent selecting state government. Fifteen percent said don't know or gave no answer.

Compared to last year, these results represent a 5 percentage point increase in the proportion of Americans saying that the federal government gives them the most for their money (see Table 1). Simultaneously, the proportion of Americans saying that state government gives them the most for their money fell 4 percentage points compared to 1988, from 27 percent to 23 percent. The proportion choosing local government remained stable.

Similar to previous years, the subgroups within the population most likely to pick the federal government as giving them the most for their money were persons over 65 years old (38 percent), retired (41 percent), nonwhites (49 percent), and those who did not complete high school (42 percent). Some subgroups were more likely than others to pick the state government as giving them the most for their money. These groups included persons 25-34 years old (29 percent) and individuals in white collar, sales, and professional occupations (31 percent). The respondents who were more likely to pick local government were male heads of households (34 percent), persons 35-44 years old (35 percent), college graduates (41 percent), people with incomes over \$40,000 a year (36 percent) and those in the professional, managerial, or owner categories of occupation (34 percent).

	Table 1From Which Level of GovernmentDo You Feel You Get theMost for Your Money –Federal, State, or Local?(in percent)								
	Federal	State	Local	Don't know/ No answer					
1989	33	23	29	15					
1988	28	27	29	16					
1987	28	22	29	21					
1986	32	22	33	13					
1985	32	22	31	15					
1984	24	27	35	14					
1983	31	20	31	19					
1982	35	20	28	17					
1981	30	25	33	14					
1980	33	22	26	19					
1979	29	22	33	16					
1978	35	20	26	19					
1977	36	20	26	18					
1976	36	20	25	19 17					
1975	38	20	25	17					
1974	29	24	28	19 22					
1973	35 39	18 18	25 26	22 17					
1972				••					
	Detailed data Tab	appear in le 1, page		κ I,					

The 1989 poll results show a possible change in direction compared to previous years. During the 17 years from 1972 to 1988, the percentage of Americans saying that the federal government gave them the most for their money declined generally, though with several fluctuations, from 39 percent in 1972 to 28 percent in 1988 (see Figure 1 and Table 1). In 1989, however, the percentage recovered 5 points, rising to 33 percent. At the same time, the percentage of respondents choosing state government, which had been on a slightly upward trend over the same period, fell in 1989 by 4 percentage points.

It should, of course, be noted that polling results for the past 18 years have shown marked year-by-year changes in direction. For this reason, one cannot conclude that the federal government's relative standing with the public on this question is now on a long-term upward path. This caution is particularly pertinent in light of the following question asked in 1989.

From Which Level of Government Do You Get the Least for Your Money?

For the first time, the 1989 ACIR poll asked Americans, "From which level of government do you feel you get the *least* for your money?" The purpose of asking this question was to provide a contrast to the long-standing "most for your money" question. This new question allows us to gauge public opinion from another angle.

The federal government was perceived to provide the least for their money by 36 percent of the public (see Table 2, Column 2). Twenty-five percent picked state government as providing the least for their money, and 25 percent picked local government. (Fourteen percent replied don't know or no answer.) Compared directly to state and local governments, the federal government is more often viewed as providing the public with the least for its money.

However, only a slightly larger proportion of respondents said that the federal government provides the *least* for their money (36 percent) than the proportion who said that it provides the *most* (33 percent). Indeed, the percentage of Americans saying each type of government provides the most for their money is almost evenly balanced by the percentage saying the same government provides the least for their money. (Compare Columns 1 and 2 in Table 2.)

Table 2 From Which Level of Government Do You Feel You Get the Most/Least for Your Money? (in percent)						
	Most	Least				
Federal	33	36				
State	23	25				
Local	29	25				
Don't know/						
No answer	15	14				
(Detailed d Tables 1	ata appear in Aj and 2, pages 17	ppendix I, and 18.)				

Subgroups that were more likely to pick the federal government as providing the least for their money included employed women (41 percent), people in households making \$40,000 or more annually (43 percent), college graduates (44 percent) and those in the 35-44 age range (45 percent). Persons more likely to pick state government as providing the least for their money included retired people (33 percent) and persons in households with annual incomes in the \$25,000-\$40,000 range (32 percent).

Which Level of Government Do You Think Spends Your Tax Dollars Most Wisely?

The questions about which government gives the most or the least for one's money are questions regarding value (i.e., benefits for dollars spent). This can be quite different from whether money is spent wisely. For example, one could purchase a frivolous item on sale. Such an item might be a good value dollar wise, but an unwise expenditure.

In the 1989 poll, the ACIR asked, "Which level of government do you think spends your tax dollars

Table 3 Which Level of Government Do You Think 1 Your Tax Dollars Most Wisely? (in percent)	Spends
Federal	11
State	20
Local	36
All of them (volunteered)	2
None of them (volunteered)	19
Don't know/No answer	12
(Detailed data appear in Appendix I,	
Table 7, page 23.)	

most wisely?" The answer was, unmistakably, local government. Thirty-six percent of the respondents said that local government spends their tax dollars most wisely (see Table 3). Twenty percent chose state government and 11 percent chose the federal government as spending their tax dollars most wisely.

Interestingly, nearly one out of five Americans (19 percent) volunteered to interviewers that no level of government spends their tax money most wisely. Subgroups that were more likely than average to say that no level of government spends tax dollars most wisely included: individuals who attended but did not complete college (24 percent), those over age 65 (27 percent) and those in the northeast region of the country (27 percent).

The subgroups that were more likely to say that the federal government spends tax money most wisely were: individuals 18 to 24 years old (16 percent), those who did not complete high school (18 percent), nonwhites (24 percent), and those in the West (13 percent). Subgroups that tended to pick local government as spending tax money most wisely were: those making at least \$25,000 annually (42 percent), college graduates (47 percent), and those in the North Central states (48 percent).

The volunteered responses—all of them and none of them—were recorded in this question so as to provide still another perspective on public opinion. In the previous two questions about most and least for your money, respondents were asked by interviewers to chose federal, state, or local, even if they initially said all or none of them. As one can see from Table 3, allowing respondents to volunteer "all of them" or "none of them" does make a difference in the results, and does provide additional information.

However, there are advantages and disadvantages to each type of question. The advantage of reducing options is that it really requires people to make a choice and, thereby, express their views about one or another government in the federal system. The disadvantages, however, are that people may choose randomly just to satisfy the interview requirement, and their response may mask a stronger feeling, which might be all or none of the governmental choices. The disadvantages of allowing volunteered responses is that they dull the sharpness of the evaluations and allow respondents to skirt the question.

Which Level of Government Do You Think Responds Best to Your Needs?

Local governments also do comparatively well on the question, "Which level of government do you think responds best to your needs?" Forty percent of the respondents chose local government as responding best, followed by 21 percent selecting state government and 18 percent, the federal government (see Table 4).

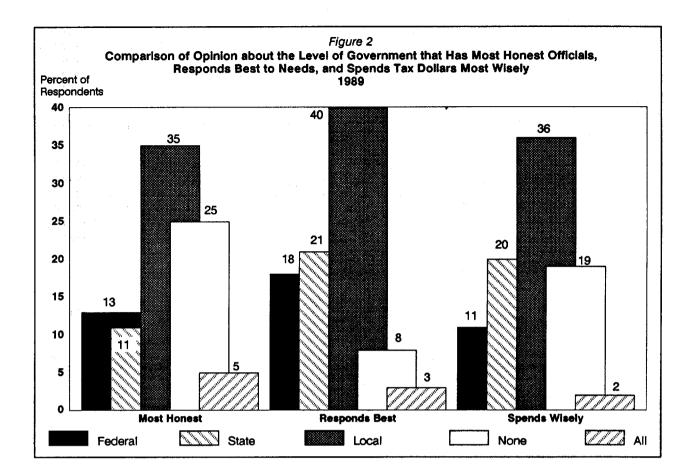
Table 4 Which Level of Government Do You Think Responds Best to Your Needs? (in percent)

•••

Federal	18
State	21
Local	40
All of them (volunteered)	3
None of them (volunteered)	8
Don't know/No answer	10
(Detailed data appear in Appendix I, Table 6, page 22.)	

Subgroups that were particularly likely to say that local government is the most responsive included: individuals 35 to 44 years old (50 percent), college graduates (53 percent), people in households earning \$40,000 or more annually (51 percent), and residents of the North Central states (52 percent). Groups that were especially likely to mention the federal government as being most responsive included: people over 65 years old (24 percent), those who did not complete high school (28 percent), households with annual incomes under \$25,000 (25 percent), nonwhites (28 percent), those not employed (23 percent), the retired (31 percent), the unmarried (24 percent) and those living in central cities (24 percent).

Perhaps the single most striking difference in group responses to this question, however, was that between white and nonwhite respondents. Fully 42 percent of white respondents chose local government, as opposed to only 20 percent of nonwhite respondents. Nonwhites were more likely to choose the federal government (28 percent) as responding best to their needs, in contrast to 17 percent of whites. At the same time, nonwhites (9 percent) were more likely than whites (3 percent) to say "all of them."



On the Whole, Who Do You Think Are Most Honest, Federal Officials, State Officials or Local Officials?

The American public more often perceives local government as spending money most wisely and being most responsive, compared to the federal and state governments. Similarly, Americans more often perceive local officials as being the most honest. Asked, "On the whole, who do you think are the most honest, federal officials, state officials or local officials?" 35 percent replied that local officials are the most honest. Much smaller proportions chose federal officials (13 percent) or state officials (11 percent). However, fully one-quarter of the respondents volunteered that no officials are the most honest, while only 5 percent volunteered that they are all the most honest (see Table 5).

Among the subgroups that were particularly likely to pick local officials as the most honest were: college graduates (45 percent), households making \$30,000 to \$40,000 annually (44 percent), those making \$40,000 or more annually (41 percent) and respondents in the North Central states (50 percent). The subgroups more likely to volunteer that no officials are most honest included: persons over 65 years old (30 percent), those who did not complete high school (30 percent), and respondents in the South (32 percent).

Again, there were marked differences between nonwhite and white respondents. Only 15 percent of nonwhites picked local officials as being the most honest, compared to 38 percent of whites. Only 12 percent of white respondents chose federal officials as being the most honest, as opposed to 20 percent of nonwhite respondents. Interestingly, however, 11 percent of nonwhites volunteered "all of them" as

Table 5 On the Whole, Who Do You Think Are the Most Honest, Federal Officials, State Officials, or Local Officials? (in percent)	
Federal Officials State Officials Local Officials All of them (volunteered) None of them (volunteered) Don't know/No answer	13 11 35 5 25 11
(Detailed data appear in Appendix I, Table 5, page 21.)	

5

being most honest, in contrast to only 4 percent of whites.

These three characteristics—honesty, responsiveness, and spending wisely—are important elements in the impression individuals have of their governments. Figure 2 compares how the various types of government fare on each of these questions. It is evident that for each of these characteristics, local government is seen far more favorably than the state or federal governments. Given these opinions, one might expect that Americans would be willing to see local government obtain more power. This turns out to be the case, as the answers to the following questions suggest.

Which Level of Government Do You Think Has Too Much Power/ Needs More Power Today?

The ACIR poll asked two questions about the relative power of the various types of governments. Respondents were first asked: "Which level of government do you think has too much power today?" The federal government is clearly perceived to have too much power, compared to state and local governments. Sixty-one percent of the respondents said that the federal government has too much power, compared to 9 percent choosing state government and 4 percent mentioning local government (see Table 6, Column 2).

Although there was some variation by subgroups, majorities of all groups selected the federal government as having too much power. Groups that were more likely to pick the federal government included 35-to-44 year olds (68 percent) and those in the \$40,000-or-more annual household income range (71 percent).

The 1987 ACIR poll contained a similar question: "Overall, do you feel that the federal government has too much power, the right amount of power, or too little power over the activities of state and local governments today?" The answers to this question were as follows: 45 percent said that the federal government had too much power, 37 percent said that the federal government had the right amount of power and only 8 percent said that it had too little power. Although the 1987 and 1989 questions are not identical, these results suggest that many Americans feel that the federal government has too much power.

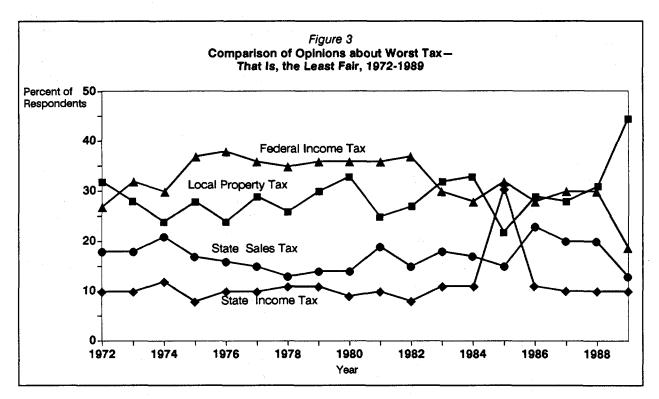
The second question about power in the 1989 ACIR poll was: "Which level of government do you think needs more power today?" Only 5 percent of the respondents replied that the federal government needs more power (see Table 6, Column 1). Twentytwo percent said that state governments need more power, and 34 percent said that local governments need more power. Fully 26 percent of the respondents, however, volunteered that no government needs more power.

There was relatively little variation by subgroups, with pluralities of all subgroups picking local government. However, 18-to-24 year olds (41 percent), high school graduates (39 percent), blue collar workers (39 percent) and those individuals in households making annual incomes of between \$30,000 and \$40,000 (41 percent) were more likely than most to choose local government as needing more power.

Very few subgroups were unusually likely to say that the federal government needs more power. Indeed, nonwhites, who generally see the federal government more favorably, were not much more likely to say that the federal government needs more power.

The final column in Table 6 subtracts the percentage of respondents saying which type of government has too much power from the percentage saying which type of government needs more power. Negative numbers indicate that the type of government is, on balance, perceived to have too much power. Positive numbers indicate that the type of government is

Which Level of Government D	o You Think Has Too Mu (in percen:		More Power Today?
	Needs More Power	Has Too Much Power	Difference*
Federal	5	61	-56
State	22	9	13
Local	34	4	30
All of them (volunteered)	1	8	-7
None of them (volunteered)	26	6	20
Don't know/No answer	12	12	0



perceived to need more power. Table 6 makes it clear that the respondents felt particularly that local government needed more power (a margin of 30 percentage points). Additionally, there was a strong consensus that the federal government had too much power (a margin of 56 percentage points).

Which Do You Think is the Worst Tax – That is, the Least Fair?

Since 1972, the ACIR poll has asked, "Which do you think is the worst tax, that is the least fair?" In 1989, 27 percent of the public rated the federal income tax as the least fair. However, a larger propor-

		Which Do Y	Tab ou Think is the Wor (in pe		he Least Fair?	
		Federal Income Tax	State Income Tax	State Sales Tax	Local Property Tax	Don't Know/ No Answer
June	1989	27	10	18	32	13
July	1988	33	10	18	28	11
June	1987	30	12	21	24	13
May	1986	37	8	17	28	10
May	1985	38	10	16	24	12
May	1984	36	10	15	29	10
May	1983	35	11	13	26	15
May	1982	36	11	14	30	9 9
Sept.	1981	36	9	14	33	9
May	1980	36	10	19	25	10
May	1979	37	8	15	27	13
May	1978	30	11	18	32	10
	1977	28	11	17	33	11
May	1976		N	ot Available		
May	1975	28	11	23	29	10
April	1974	30	10	20	28	14
May	1973	30	10	20	31	11
March	1972	19	13	13	45	11
		(Detai	led data appear in Ap	pendix I. Table 3. r	page 19.)	+

				Table 8			
	w	hich Do You Th	ink is the Worst 1	fax—That is, the (in percent)	e Least Fair? V	With Social Secu	rity
		Federal Income Tax	Social Security Tax	State Income Tax	State Sales Tax	Local Property Tax	Don't Know/ No Answer
June	1989	21	18	9	14	28	10
June	1988	26	17	9	15	24	9

tion (32 percent) rated the local property tax as the least fair.

These results represent a sharp break from the trend of 1979 to 1988, in which the federal income tax was consistently rated as the worst tax (see Figure 3 and Table 7). Indeed, the current figures more closely resemble public opinion in the pre-1979 period, when local property taxes were seen as the worst or were tied with the federal income tax for that rating. This 1989 shift is particularly interesting because the proportions of Americans picking state income or state sales taxes as the least fair remained unchanged from 1988 to 1989. It is possible, therefore, that the federal Tax Reform Act of 1986 is having an impact on public opinion. At the same time, however, with declining federal aid and rising costs, many local governments are experiencing pressures to raise revenues. Together, changes in federal taxes and rising local revenue pressure may be contributing to the increased dissatisfaction with property taxes evident in Table 7.

Most subgroups of the population picked the local property tax as being the least fair. However, several subgroups continued to see the federal income tax as least fair by margins of 5 percentage points or more. They included individuals aged 35 to 44, people who attended but did not graduate from college, renters, and respondents in the West. (See the detailed data in Appendix I, Table 3.) The ACIR poll repeated the worst tax question, but added Social Security to the response choices. Once again, the local property tax was rated as the worst tax (28 percent), followed by the federal income tax (21 percent). The Social Security tax was rated worst by 18 percent, the state sales tax was rated worst by 14 percent and the state income tax by 9 percent of the respondents (see Table 8).

Comparing the 1988 and 1989 figures shows that the proportion of Americans choosing Social Security as the worst tax remained essentially unchanged, as did the proportions picking the state income tax and the state sales tax. Again, the shift was the decline, from 1988 to 1989, in the proportion of persons selecting the federal income tax as the worst and the increase in the percentage picking the local property tax as the worst.

The current figures show that the margin between the local property tax and the federal income tax is 7 percentage points (28 percent minus 21 percent). In 1988, the two proportions were about equal (26 percent compared to 24 percent).

In 1989, as in 1988, the addition of Social Security as a possible response reduces the proportion of respondents choosing the federal income tax as the worst tax (see Table 9). Without Social Security in the responses, 27 percent of the respondents picked the federal income tax as the worst tax in 1989. But with

Co	mparison of V		/ith and Withou ercent)	t Social Securit	у	
		al Security Answer 1989	Without Soc as an A 1988		Differ 1988	ence* 1989
Federal income tax	26	21	33	27	-7	-6
Local property tax	24	28	28	32	-4	-4
Social security tax	17	18	_		_	-
State sales tax	15	14	18	18	-3	-4
State income tax	9	9	10	10	-1	-1
Don't know/No answer	9	10	11	13	-2	-3

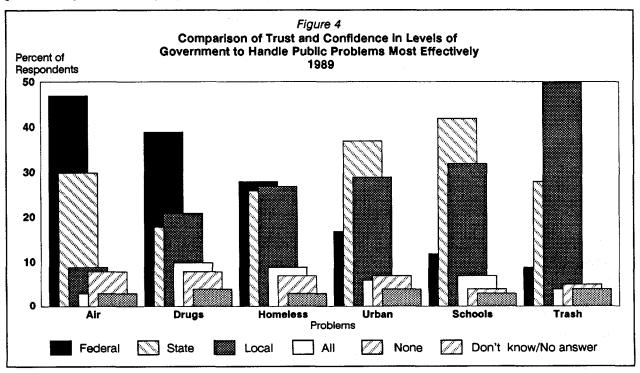
In Whic		h of the Fo		ne Most Trust and ems Most Effective		
	Clean Up Air Pollution	Fight Drugs	Help Homeless	Manage Urban Development	Improve Schools	Recycle Trash
Federal	47	39	28	17	12	9
State	30	18	26	37	42	28
Local	9	21	27	29	32	50
All3	10	9	6	7	4	
None	8	8	7	7	4	5
Don't know/No answer	3	4	3	4	3	4

Social Security, the proportion picking the federal income tax as the worst fell by 6 percentage points to 21 percent.

In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems?

Respondents to the 1989 ACIR poll were asked in which level of government they had the most trust and confidence in to handle a variety of problems (see Table 10). There was considerable variation in responses by the type of problem. For example, a 47 percent plurality of Americans said that they have the most trust in the federal government to handle air pollution. By contrast, only 9 percent said they have the most trust in the federal government to handle the recycling of trash.

A closer look at Table 10 shows that pluralities of the public apparently "assign" different problems to different types of government. A plurality of Americans stated the most trust and confidence in the federal government to handle air pollution and the war on drugs. State government was selected as the one to handle improving public schools and managing urban development, and local government was chosen for trash recycling. Interestingly, approximately equal proportions of Americans chose each type of government for helping the homeless. One possible conclusion from this last finding is that Americans perceive the problem of homelessness to be a truly intergovernmental responsibility. (This finding also is



	In Which		f Governmer to Clean Up		Have the			Confiden	ce			
		Population Density		sitv		Region				Race		
	Total Public	Rural	Suburban	Central City	North- east	North- central	South	West	White	Non- White		
Federal	47	45	46	49	46	51	52	32	47	42		
State	30	32	32	26	25	32	27	38	29	35		
Local	9	6	8	13	13	6	8	. 9	9	9		
A11	3	3	3	4	5	3	2	4	3	3		
None Don't know/	8	8	9	7	10	5	9	8	8	9		
No answer	3	6	2	1	1	3	2	9	4	2		
		(Deta	iled data app	ear in Ap	pendix I, T	Table 11, p	oage 27.)					

directly in line with the ACIR's 1988 recommendations on homelessness, see "Assisting the Homeless," Intergovernmental Perspective (Winter 1989, page 31, and Assisting the Homeless: State and Local Responses in an Era of Limited Resources, 1988.)

Air Pollution

The problem of air pollution is one that was "assigned" to the federal government on the basis of the respondents' trust and confidence. There were some interesting subgroup variations in terms of region. For three of the four regions, a plurality of respondents said that they had the most trust in the federal government (see Table 11). But in the fourth region, the West, a small plurality said that they had the most trust and confidence in the state government. Respondents in the northeastern states were more likely than most to say they had the most trust in local government (13 percent). There was relatively little variation between rural residents, suburbanites, and inner city residents, although the central city residents were more likely than others to place their trust in local government. This did not, however, appear to be the result of differences in the racial composition of these areas, since whites and nonwhites held essentially similar views.

Fighting Drugs

The drug problem was perceived to be best handled by the federal government. Again, there are some interesting variations within certain subgroups. For example, central city residents were more likely to trust the federal government to wage war against drugs (43 percent) than rural residents (35 percent), with suburbanites in the middle (41percent). However, the suburban residents were also more likely than others to trust local government to handle the problem (see Table 12).

Similarly, both whites and nonwhites said that they place the most trust and confidence in the federal government to fight drugs (39 percent each). However, nonwhites chose state government (23 percent) more often than local government (12 percent), while whites tended to choose local government (22 percent) in higher proportions than state government (17 percent).

in Whi		ight against	o You Have the t Drugs Most E in percent)	Most Trust and ffectively?	Confidence	•
			Population Den	sitv		Race
	Total Public	Rural	Suburban	Central City	White	Non-White
Federal	39	35	41	43	39	39
State	18	22	15	16	17	23
Local	21	20	24	18	22	12
All	10	10	9	12	11	9
None	8	6	8	8	7	12
Don't know/No answer	• 4	7	3	3	4	5

in Whic	h Level of		nent Do You i the Homeless (in perc	s Most Effect		l Confiden	Ce	
		Population Density			Region			
	Totai Public	Rural	Suburban	Central City	North- east	North- central	South	West
Federal	28	26	31	24	32	26	28	25
State	26	32	23	21	22	30	23	28
Local	27	24	29	29	24	30	29	23
All	9	6	8	14	14	7	8	8
None	7	6	7	10	7	4	10	7
Don't know/No answer	3	6	2	2	1	3	2	9

Homelessness

The issue of homelessness is one of the most interesting from the perspective of the trust and confidence respondents have in the different levels of government. Alone among the six issues tested, homelessness is not perceived to be the predominant responsibility of any one government. The public divided evenly on what government they trust to handle the problem, with 28 percent picking the federal government, 26 percent picking state government, and 27 percent choosing local government—a statistical tie.

There are some interesting subgroup variations (see Table 13). In the Northeast, a 32 percent plurality of respondents trusted the federal government to handle homelessness. In the North Central states, 30 percent of the respondents selected state government and 30 percent selected local government, while in the South there was a tie between the federal government (28 percent) and local government (29 percent). Only in the West was state government the plurality choice (28 percent). Rural residents also tended to select state government (32 percent). Suburbanites were divided between those who trusted the federal government (31 percent) and those who said it was a local problem (29 percent). Only in the central city did respondents say that they trusted local government to handle homelessness effectively.

Managing Urban Development

It is interesting to note that more Americans trusted state government to manage urban development effectively (37 percent) than trusted local government to handle this problem (29 percent). This suggests that a substantial minority of Americans sees problems of urban congestion and management to be more than purely local matters.

In fact, residents of nonmetropolitan areas appear to be more ready to call urban management a statewide problem than do individuals who live in the suburbs or central cities (see Table 14). Among nonmetropolitan residents, 39 percent trusted state government to manage urban areas, while 26 percent trusted local government—a 13-point margin in favor of state government. Among metropolitan area residents, however, the margin by which respondents chose the state over local government is much smaller. There are also some interesting variations by region, with westerners much more likely than residents.

			<i>Table</i> nent Do You ent to Limit C (in pere	Have the Mo losts and Co					
		F	Population Density			Region			
	Total Public	Rural	Suburban	Central City	North- east	North- central	South	West	
Federal	17	17	15	19	15	17	21	10	
State	37	39	37	33	37	44	34	32	
Local	29	26	33	28	27	27	27	36	
All	6	4	5	9	8	4	6	6	
None	7	7	7	9	12	5	9	5	
Don't know/No answer	4	7	3	2	1	3	3	11	

In Whic			Table nent Do You e Public Scho (in perc	Have the Mo ols Most Eff		l Confiden	Ce	
		F	Population De		Region			
	Total Public	Rural	Suburban	Central City	North- east	North- central	South	West
Federal	12	10	13	15	12	8	14	15
State	42	45	39	41	32	50	43	40
Local	32	33	35	26	40	33	29	26
All	7	5	6	10	10	5	7	6
None	4	2	5	6	6	2	4	4
Don't know/No answer	3	5	2	2	*	2	3	9
*Less than 0.5 percent.								
•	(Deta	iled data	appear in Appe	endix I, Table	12, page 28.)			

dents of other regions to place trust in local government to manage urban development. A plurality of westerners (36 percent) chose local government. In the other regions, pluralities selected state government (see Table 14).

Improving Public Schools

Public schools are not perceived to be a federal government function by most Americans. A 42 percent plurality of respondents placed their trust in the states to improve public schools. Another 32 percent placed their trust in local government to do so. Only 12 percent placed the most trust in the federal government to improve public schools effectively. There is considerable variation by region and also by population density (see Table 15). Residents of the North Central states were more likely than residents of other regions to trust their state government to improve public schools (50 percent). By contrast, northeastern residents were clearly the most likely to place trust in their local government (40 percent), compared to other regions. Suburban residents picked state government by only a 4-percentage point margin over local government (state, 39 percent; local, 35 percent). This is quite different from both rural and, especially, central city residents, who placed their trust in the state government.

Recycling Trash

Among the functions tested in this survey, the public was more likely to place trust in their local government to handle recycling trash. This finding is probably more the result of the specific functions included in the study, rather than an indicator of lack of confidence in local government, particularly in light of other results from this survey that show local government doing relatively well compared to the state and federal governments.

There was a marked difference in the perceptions of whites and nonwhites on this issue. A majority of whites (51 percent) said they had the most trust and confidence in local government to recycle trash. By contrast, nonwhites split more evenly between local government (38 percent) and state government (32 percent). On the other hand, central city residents and rural residents were less likely than suburbanites to place their trust in local government to handle this issue effectively (see Table 16).

In Which I	Level of Governr to Dispose o		Have the Most Trash Most Eff		nfidence	
		Р	opulation Den	sity	Ra	ICe
	Total Public	Rural	Suburban	Central City	White	Non- White
Federal	9	9	7	11	8	13
State	28	29	27	28	28	32
Local	50	49	55	45	51	38
All	4	2	3	8	4	7
None	5	5	5	6	5	6
Don't know/No answer	4	6	3	2	4	4

The Poll

This report presents the findings of a personal interview research survey conducted among a nationally representative sample of 1,029 men and women, 18 years of age or over, living in private households in the United States.

Interviewing for this survey was completed June 10-18, 1989, by members of the Gallup Personal Omnibus national interviewing staff. All interviews were conducted in the homes of respondents.

To ensure the representativeness of the sample, data were weighted to take into account demographic variables. Therefore, the results may be projected to the total adult civilian population, 18 years of age or over, living in the United States.

Introduction to Detailed Findings

The tables contained in this report present detailed findings of the various survey results.

The following definitions are provided for some of the standard breakdowns by which the data are analyzed. Other breakdowns are self-explanatory.

Occupation refers to the occupation of the respondent. The types of positions included in each category are listed below. The fourth classification is retired persons.

Professional/Manager/Owner

Executives, Professionals, Technical and Kindred Workers, Managers, Officials, and Proprietors.

White Collar, Sales, Clerical

Clerical, Office and Secretarial Workers, and Sales Agents and Workers.

Blue Collar

Semi-Skilled, Laborers, and Service Workers: Craftsmen, Foremen, Kindred Workers, Maintenance Repairmen, Carpenters, Plumbers and Electricians; Operatives and Kindred Workers, Apprentices, and Assembly Line Workers; Housekeepers in Private Households, Institutional and Public; Police, Security Guards; Beauticians and Barbers.

Metro size groupings are determined by the U.S. Bureau of the Census population figures for the met-

ropolitan area. Nonmetro areas are those not in a metropolitan area. Metropolitan areas consist of two parts: (1) "central city areas" with populations of 50,000 or more in a central city or combination of central cities of a metropolitan area; and (2) "fringe areas" with urban concentrations of population outside but closely associated with the central city or cities.

The four *geographic regions* are defined as follows: Northeast—Maine, New Hampshire, Vermont, Massachusetts, Rhode Island, Connecticut, New York, New Jersey, Pennsylvania; North Central— Ohio, Indiana, Illinois, Michigan, Wisconsin, Minnesota, Iowa, Missouri, North Dakota, South Dakota, Nebraska, Kansas; South—Delaware, Maryland, District of Columbia, Virginia, West Virginia, North Carolina, South Carolina, Georgia, Florida, Kentucky, Tennessee, Alabama, Mississippi, Arkansas, Louisiana, Oklahoma, Texas; West—Montana, Idaho, Wyoming, Colorado, New Mexico, Arizona, Utah, Nevada, Washington, Oregon, California, Hawaii, Alaska.

Income groups respondents by 1989 total household income before taxes.

Sampling tolerances for the survey are plus or minus 4 percentage points at the 95% level of confidence.

Further detail on the survey methods and sampling tolerances are available from ACIR.

Previous Classifications and Results

This volume presents only the 1989 survey results. Detailed data may be found in Appendix I.

Survey results for questions asked in the 1982-1988 surveys may be found by ordering the 1988 report (S-17), which presents the data in Appendix I. Revised 1986 figures are underlined in the detailed tables of the 1988 report.

Data on questions asked in the 1972-1981 survey may be obtained by ordering copies of the 1983 or 1984 reports (S-12 and S-13), which present data in Appendix III of each of these volumes. Descriptions of classifications used in these years may be found in the respective volumes.

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Appendix I Detailed Results: 1989 Survey

1989 From Which Level of Government Do You Feel You Get the Most for Your Money— Federal, State, or Local? (in percent)

1. Federal 2. State		ocal on't know	/No answ	er
	1	2	3	4
Total Public	33	23	29	15
Male	33	21	33	13
Female	33	24	26	17
Head of Household	33	22	30	15
Male Head	34	19	34	13
Female Head	33	25	26	16
Under 35 Years of Age	32	29	24	15
18-24	31	27	22	20
25-34	32	29	26	13
35-44	28	22	35	15
45-65	36	21	29	14
Over 65	38	13	32	17
High School Incomplete	42	20	14	24
High School Graduate	34	22	30	14
College Incomplete	34	24	31	11
College Graduate	22	26	41	11
Household Income: Under \$15K	37	18	22	23
\$15-24.9K	37	23	30	10
\$25K +	29	26	33	12
\$25-29.9K	31	25	26	18
\$30-39.9K	35	27	30	8
\$40K +	26	26	36	12
Own	32	23	30	15
Rent	36	25	25	14
White	31	23	31	15
Nonwhite	49	17	17	17
Employed	31	25	30	14
Employed Female	30	28	25	17
Not employed	37	18	28	17
Not Employed Female	36	20	27	17
Professional, Manager, Owner	31	27	34	8
White Collar, Sales, Clerical	29	31	22	18
Blue Collar	37	22	26	15
Retired	41	15	32	12
Married	32	23	31	14
Not Married	36	21	25	18
Household Size: 1-2 People	33	24	28	15
3-4 People	32	19	31	18
5+ People	41	28	29	2
Children in Household: Under 18	33	23	28	16
No Children	33	23	29	15
Northeast	32	22	29	17
North-Central	29	23	37	11
South	39	22	24	15
West	29	24	29	18
Nonmetro	30	24	30	16
Metro: 50,000 and Over Fringe Central City	33 37	23 20	30 27	14 16

1989 From Which Level of Government Do You Feel You Get the Least for Your Money— Federal, State, or Local? (in percent)

1. Federal 2. State	3. La 4. D		/No answ	er
	1	2	3	4
Total Public	36	25	25	14
Male	35	27	27	11
Female	37	24	23	16
Head of Household	36	27	24	13
Male Head	34	28	26	12
Female Head	38	25	22	15
Under 35 Years of Age	38	22	27	13
18-24	33	17	31	19
25-34	40	24	26	10
35-44	45	26	18	11
45-65	32	28	26	14
Over 65	27	30	24	19
High School Incomplete	23	27	29	21
High School Graduate	37	24	25	14
College Incomplete	40	26	24	10
College Graduate	44	26	21	9
Household Income: Under \$15K	31	21	28	20
\$15-24.9K	34	26	27	13
\$25K +	39	28	23	10
\$25-29.9K	32	32	20	16
\$30-39.9K	39	31	23	7
\$40K +	43	25	23	9
Own	37	26	24	13
Rent	34	25	28	13
White	37	25	24	14
Nonwhite	31	29	28	12
Employed	38	26	24	12
Employed Female	41	24	21	14
Not Employed	32	26	27	15
Not Employed Female	33	25	25	17
Professional, Manager, Owner	40	29	24	7
White Collar, Sales, Clerical	36	25	23	16
Blue Collar	35	25	27	13
Retired	30	33	24	13
Married	39	26	23	12
Not Married	31	25	27	17
Household Size: 1-2 People	36	27	24	13
3-4 People	36	21	29	14
5+ People	36	32	16	16
Children in Household: Under 18	40	25	24	11
No Children	33	26	25	16
Northeast	31	28	28	13
North-Central	43	23	21	13
South	32	26	29	13
West	40	24	19	17
Nonmetro	38	20	25	17
Metro: 50,000 and Over Fringe Central City	34 36	30 27	22 27	14 10

1989 Which Do You Think Is the Worst Tax – That Is, the Least Fair? (in percent)

1. Federal income tax 2. State income tax 3. State sales tax			property 1 know/No		
	1	2	3	4	5
Total Public	27	10	18	32	13
Male	29	9	18	33	11
Female	25	10	19	32	14
Head of Household	28	9	19	33	11
Male Head	29	9	19	33	10
Female Head	27	9	20	32	12
Under 35 Years of Age	26	12	18	32	12
18-24	23	11	13	35	18
25-34	28	12	20	31	9
35-44	36	12	18	27	7
45-65	24	8	21	34	13
Over 65	25	4	15	36	20
High School Incomplete	17	7	21	34	21
High School Graduate	26	10	17	35	12
College Incomplete	36	13	15	29	7
College Graduate	32	9	21	30	8
Household Income: Under \$15K	19	8	21	35	17
\$15-24.9K	26	12	20	34	8
\$25K +	32	10	16	32	10
\$25-29.9K	29	2	20	35	14
\$30-39.9K	30	17	13	33	7
\$40K +	34	9	17	30	10
Own	27	10	16	35	12
Rent	30	9	27	23	11
White	27	10	17	33	13
Nonwhite	30	5	24	30	11
Employed	30	11	18	31	10
Employed Female	31	13	16	29	11
Not employed	22	7	19	36	16
Not Employed Female	20	7	22	35	16
Professional, Manager, Owner	31	14	20	27	8
White Collar, Sales, Clerical	27	14	13	33	13
Blue Collar	29	9	18	32	12
Retired	27	4	21	35	13
Married	30	9	17	34	10
Not Married	23	10	20	30	17
Household Size: 1-2 People	27	9	19	33	12
3-4 People	28	10	18	29	15
5+ People	37	—	16	44	3
Children in Household: Under 18	27	12	16	35	10
No Children	28	7	20	30	15
Northeast	20	11	24	40	5
North-Central	28	9	13	36	14
South	31	8	18	30	13
West	28	11	19	23	19
Nonmetro	26	6	16	36	16
Metro: 50,000 and Over Fringe Central City	30 26	11 13	19 20	29 32	11 9

- represents zero

1989 Which Do You Think is the Worst Tax – That is, the Least Fair – Including Social Security? (in percent)

1. Federal income tax 2. Social security 3. State income tax		5. L	itate sales ocal prop on't know	erty tax	/er	
	1	2	3	4	5	6
Total Public	21	18	9	14	28	10
Male	23	17	8	15	29	8
Female	20	19	8	13	28	12
Head of Household	22	17	8	15	29	9
Male Head	23	16	9	16	29	7
Female Head	22	18	8	13	28	11
Under 35 Years of Age	19	20	10	13	28	10
18-24	15	19	11	8	33	14
25-34	21	21	9	15	26	8
35-44	29	17	11	12	24	7
45-65	18	17	7	18	31	9
Over 65	23	16	5	12	29	15
High School Incomplete	15	17	7	16	30	15
High School Graduate	20	20	8	12	30	10
College Incomplete	26	19	12	12	25	6
College Graduate	27	15	8	16	28	6
Household Income: Under \$15K	14	19	7	14	32	14
\$15-24.9K	20	20	11	13	30	6
\$25K +	25	18	9	14	27	7
\$25-29.9K	28	16	6	19	23	8
\$30-39.9K	23	20	14	10	27	6
\$40K +	25	18	7	14	28	8
Own	22	18	8	13	30	9
Rent	21	20	9	17	23	10
White	21	18	9	13	29	10
Nonwhite	22	16	6	21	27	8
Employed	23	18	10	14	27	8
Employed Female	24	18	12	10	26	10
Not employed	17	20	6	14	31	12
Not Employed Female	15	20	5	16	30	14
Professional, Manager, Owner	25	15	12	17	26	5
White Collar, Sales, Clerical	22	20	12	8	26	12
Blue Collar	23	18	7	15	29	8
Retired	25	14	7	13	30	11
Married	24	17	8	14	28	9
Not Married	17	19	10	13	29	12
Household Size: 1-2 People	22	18	8	15	28	9
3-4 People	19	17	11	11	29	13
5+ People	29	23	—	11	29	8
Children in Household: Under 18	20	21	8	14	29	8
No Children	23	16	9	14	27	11
Northeast	16	16	8	18	39	3
North-Central	19	23	7	11	30	10
South	26	14	9	13	28	10
West	23	20	9	15	16	17
Nonmetro Metro: 50,000 and Over	21	18	5	13	32	11
Fringe Central City – represents zero	23 20	19 17	10 10	13 17	25 27	10 9

- represents zero

On the Whole, Who Do You Think Are the Most Honest, Federal Officials, State Officials, or Local Officials? (in percent)

1989 Which Level of Government Responds Best to Your Needs-Federal, State, or Local? (in percent)

1. Federal 2. State 3. Local		5. 1	All of them None of the Don't know	em (volun	teered)	
	1	2	3	4	5	6
Total Public	18	21	40	3	8	10
Male	21	21	40	3	8	7
Female	16	22	40	3	7	12
Head of Household	18	21	40	4	8	9
Male Head	20	19	40	4	9	8
Female Head	17	22	40	3	7	11
Under 35 Years of Age 18-24 25-34 35-44 45-65 Over 65	16 17 15 14 21 24	24 26 23 22 20 17	36 32 38 50 37 38	4 * 6 2 4 3	10 8 11 5 8 6	10 17 7 10 12
High School Incomplete	28	21	24	5	9	13
High School Graduate	17	22	42	4	6	9
College Incomplete	18	21	38	1	11	11
College Graduate	12	19	53	3	5	8
Household Income: Under \$15K \$15-24.9K \$25K + \$25-29.9K \$30-39.9K \$40K +	25 21 15 16 20 11	26 20 19 22 17 20	29 39 46 34 44 51	4 6 3 2 2 3	6 5 8 13 7 8	10 9 13 10 7
Own	18	20	41	3	8	10
Rent	19	24	35	6	7	9
White	17	22	42	3	7	9
Nonwhite	28	19	20	9	10	14
Employed	16	22	41	4	8	9
Employed Female	10	24	42	4	8	12
Not Employed	23	20	37	3	6	11
Not Employed Female	24	19	37	3	5	12
Professional, Manager, Owner	15	20	46	3	9	7
White Collar, Sales, Clerical	16	26	36	2	6	14
Blue Collar	19	22	36	5	9	9
Retired	31	18	38	1	5	7
Married	15	22	41	4	8	10
Not Married	24	20	37	3	6	10
Household Size: 1-2 People	18	21	41	3	8	9
3-4 People	18	20	36	4	8	14
5+ People	12	47	29	7	—	5
Children in Household: Under 18	15	25	40	3	9	8
No Children	21	19	39	3	7	11
Northeast	22	20	36	5	10	7
North-Central	12	23	52	1	4	8
South	19	24	34	5	10	8
West	21	16	36	1	6	20
Nonmetro Metro: 50,000 and Over	16	25	39	3	5	12
Fringe	16	19	41	3	11	10
Central City	24	19	39	4	6	8
*less than 0.5 percent						

*less than 0.5 percent

1989 Which Level of Government Do You Think Spends Your Tax Dollars Most Wisely– Federal, State, or Local? (in percent)

1. Federal 2. State 3. Local		5. N	li of them lone of the on't know	em (volunt	teered)	
	1	2	3	4	5	6
Total Public	11	20	36	2	19	12
Male	11	22	38	2	18	9
Female	10	19	35	2	20	14
Head of Household	10	20	37	2	20	11
Male Head	11	20	39	2	19	9
Female Head	8	20	35	2	22	13
Under 35 Years of Age	12	22	36	2	15	13
18-24	16	22	33	•	13	16
25-34	10	23	36	3	17	11
35-44	11	21	39	1	19	9
45-65	10	19	36	3	20	12
Over 65	9	18	35	1	27	10
High School Incomplete	18	17	25	3	20	17
High School Graduate	9	22	39	3	18	9
College Incomplete	11	22	33	1	24	9
College Graduate	7	19	47	*	16	11
Household Income: Under \$15K	15	21	27	2	19	16
\$15-24.9K	14	21	38	5	13	9
\$25K +	8	21	42	1	19	9
\$25-29.9K	7	23	41	2	18	9
\$20.20.0K	8	23	42	2	18	7
\$30-39.9K \$40K +	8	20	42	_	20	10
Own	9	19	38	1	22	11
Rent	15	23	32	4	14	12
White	9	21	39	1	19	11
Nonwhite	24	20	17	6	18	15
Employed	10	19	38	3	19	11
Employed Female	10	16	36	2	23	13
Not Employed	12	22	34	1	19	12
Not Employed Female	11	22	34	1	18	14
Professional, Manager, Owner	10	20	38	1	22	9
White Collar, Sales, Clerical	7	17	39	1	18	18
Blue Collar	12	24	34	4	17	9
Retired	9	23	37	1	21	9
Married	9	21	37	2	20	11
Not Married	14	20	35	2	17	12
Household Size: 1-2 People	10	20	38	2	20	10
3-4 People	11	22	35	2	15	15
5+ People	25	24	10		16	25
Children in Household: Under 18	13	21	34	1	20	11
No Children	10	20	38	2	18	12
Northeast North-Central South West	10 9 11 13	20 19 23 19	32 48 31 35	4 	27 12 21 15	7 12 11 18
Nonmetro Metro: 50,000 and Over	7	19 20	43 26	2	17 22	12
Fringe	10	20	36	1	22	11
Central City	16	23	28	3	18	12
- represents zero						

*less than 0.5 percent

Which Level of Government Do You Think Has Too Much Power Today— Federal, State, or Local? (in percent)

1. Federal	4. All of them (volunteered)						
2. State	5. None of them (volunteered)						
3. Local	6. Don't know/No answer						
	1	2	3	4	5	6	
Total Public	61	9	4	8	6	12	
Male	63	10	3	9	6	9	
Female	60	9	5	7	5	14	
Head of Household	62	9	4	9	5	11	
Male Head	62	11	3	10	6	8	
Female Head	62	8	5	8	4	13	
Under 35 Years of Age 18-24 25-34 35-44 45-65 Over 65	57 50 60 68 64 58	13 19 10 7 10 5	5 6 5 3 3 5	7 1 10 8 7 11	7 8 5 5 3	11 16 9 9 11 18	
High School Incomplete	54	10	7	8	2	19	
High School Graduate	66	7	3	9	4	11	
College Incomplete	57	12	4	8	11	8	
College Graduate	64	11	3	5	9	8	
Household Income: Under \$15K	52	12	5	9	5	17	
\$15-24.9K	59	9	4	10	4	14	
\$25K +	68	9	3	6	7	7	
\$25-29.9K	55	11	9	10	5	10	
\$30-39.9K	69	10	3	8	6	4	
\$40K +	71	8	2	4	7	8	
Own	64	9	5	8	5	9	
Rent	53	14	2	9	7	15	
White	62	9	4	8	6	11	
Nonwhite	54	11	7	9	5	14	
Employed	61	11	4	8	7	9	
Employed Female	59	9	5	8	6	13	
Not Employed	62	8	4	7	4	15	
Not Employed Female	59	10	5	6	4	16	
Professional, Manager, Owner	61	12	4	6	11	6	
White Collar, Sales, Clerical	64	9	4	6	4	13	
Blue Collar	61	12	3	11	4	9	
Retired	65	6	5	7	4	13	
Married	65	9	3	8	5	10	
Not Married	55	10	5	7	7	16	
Household Size: 1-2 People	64	9	4	8	5	10	
3-4 People	56	11	5	6	6	16	
5+ People	42	12	3	3	17	23	
Children in Household: Under 18	61	13	4	8	5	9	
No Children	62	7	5	7	6	13	
Northeast	56	12	7	9	9	7	
North-Central	72	8	1	6	5	8	
South	58	11	5	9	5	12	
West	57	6	3	7	5	22	
Nonmetro Metro: 50,000 and Over	64	8	4	7	3	14	
Fringe	61	10	4	8	7	10	
Central City	58	11	5	8	8	10	

Which Level of Government Do You Think Needs More Power Today– Federal, State, or Local? (in percent)

- represents zero

*less than 0.5 percent

1989

In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems Most Effectively? Fighting against Drugs (in percent)

1. Federal	4. All of them (volunteered)						
2. State	5. None of them (volunteered)						
3. Local	6. Don't know/No answer						
	1	2	3	4	5	6	
Total Public	39	18	21	10	8	4	
Male	45	16	18	9	8	4	
Female	34	19	23	12	7	5	
Head of Household	40	17	21	10	8	4	
Male Head	46	16	18	9	7	4	
Female Head	34	18	24	11	8	5	
Under 35 Years of Age 18-24 25-34 35-44 45-65 Over 65	40 44 38 39 39 38	20 25 17 19 17 12	21 20 22 25 21 15	8 7 9 6 13 16	8 1 11 5 6 12	3 3 6 4 7	
High School Incomplete	39	18	15	11	9	8	
High School Graduate	37	19	24	11	5	4	
College Incomplete	41	18	24	8	7	2	
College Graduate	41	16	19	11	10	3	
Household Income: Under \$15K \$15-24.9K \$25K + \$25-29.9K \$30-39.9K \$40K +	38 39 41 42 40 41	20 20 17 15 22 15	22 17 22 21 21 21 24	11 13 8 3 8 10	4 8 10 6 8	5 3 4 9 3 2	
Own	39	18	20	10	8	5	
Rent	40	18	24	9	6	3	
White	39	17	22	11	7	4	
Nonwhite	39	23	12	9	12	5	
Employed	41	18	22	9	7	3	
Employed Female	33	19	25	12	8	3	
Not Employed	37	18	19	13	7	6	
Not Employed Female	34	21	20	13	6	6	
Professional, Manager, Owner	42	15	23	9	9	2	
White Collar, Sales, Clerical	42	21	17	7	8	5	
Blue Collar	39	20	22	11	4	4	
Retired	39	11	19	13	12	6	
Married	39	18	22	10	7	4	
Not Married	41	17	20	10	8	4	
Household Size: 1-2 People	40	17	22	10	8	3	
3-4 People	, 37	20	20	9	7	7	
5+ People	53	18	16	10	3		
Children in Household: Under 18	38	20	23	8	6	5	
No Children	41	16	19	12	8	4	
Northeast	38	17	20	14	9	2	
North-Central	41	19	23	9	5	3	
South	39	20	21	10	7	3	
West	39	14	19	8	9	11	
Nonmetro Metro: 50,000 and Over	35	22	20	10	6	7	
Fringe Central City - represents zero	41 43	15 16	24 18	9 12	8 8	3 3	

- represents zero

1989 In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems Most Effectively? Cleaning Up Air Poliution (in percent)

1. Federal	4. All of them (volunteered)					
2. State	5. None of them (volunteered)					
3. Local	6. Don't know/No answer					
	1	2	3	4	5	6
Total Public	47	30	9	3	8	3
Male	54	28	7	3	6	2
Female	39	32	10	4	10	5
Head of Household	46	30	9	3	8	4
Male Head	53	28	8	3	6	2
Female Head	40	32	10	3	11	4
Under 35 Years of Age	48	31	7	4	7	3
18-24	48	30	10	4	5	3
25-34	48	32	6	4	7	3
35-44	51	30	9	*	6	4
45-65	41	33	9	5	9	3
Over 65	46	24	10	4	12	4
High School Incomplete	47	23	8	6	11	5
High School Graduate	41	35	11	3	7	3
College Incomplete	45	36	8	1	7	3
College Graduate	58	23	7	2	8	2
Household Income: Under \$15K	44	29	9	6	7	5
\$15-24.9K	37	36	12 ·	3	10	2
\$25K +	52	29	7	2	7	3
\$25-29.9K	50	28	7	1	8	6
\$30-39.9K	52	30	6	3	7	2
\$40K + Own	52 48	30 29	8 9	2 3	6 8	2 2 3
Rent	40	29 34	10	3	7	4
White	47	29	9	3	8	4
Nonwhite	42	35	9	3	9	2
Employed	47	32	7	3	8	3
Employed Female	36	36	9	3	11	5
Not Employed	46	26	12	4	8	4
Not Employed Female	44	28	11	4	9	4
Professional, Manager, Owner	51	28	7	3	9	2
White Collar, Sales, Clerical	45	28	10	3	7	7
Blue Collar	46	35	7	3	6	3
Retired	49	23	11	4	10	3
Married	47	30	9	2	8	4
Not Married	46	31	7	5	8	3
Household Size: 1-2 People	47	29	9	3	9	3
3-4 People	47	30	9	2	6	6
5+ People	33	54		7	3	3
Children in Household: Under 18	46	33	8	3	6	4
No Children	48	27	9	4	9	3
Northeast	46	25	13	5	10	1
North-Central	51	32	6	3	5	3
South	52	27	8	2	9	2
West	32	38	9	4	8	9
Nonmetro Metro: 50,000 and Over	45	32	6	3	8	6
Fringe	46	32	8	3	9	2
Central City	49	26	13	4	7	1
- represents zero						

*less than 0.5 percent

1989 In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems Most Effectively? Improving Public Schools (in percent)

1. Federal 2. State 3. Local	4. All of them (volunteered) 5. None of them (volunteered) 6. Don't know/No answer					
	1	2	3	4	5	6
Total Public	12	42	32	7	4	3
Male	17	42	29	6	3	3
Female	8	41	34	8	5	4
Head of Household Male Head	12 16	41 41	34 32	6 5	4 3	3
Female Head	9	41	35	7	5	3 3 3
Under 35 Years of Age	12	49	25	7	4	3
18-24 25-34	12 13	53 46	25 25	7 7	• 6	3 3 3 4
35-44	16	38	20 34	5	3	4
45-65 Over 65	11 11	39 37	35	7	5	3 4
High School Incomplete	11	41	36 28	8 7	4 2	4 7
High School Graduate	11	43	33	8	3	2
College Incomplete	11	47	28	4	8	2
College Graduate Household Income: Under \$15K	14 11	36 43	37 31	6 8	5 1	2
\$15-24.9K	15	43	28	° 9	4	6 2
\$25K+	13	41	34	5	5	2 2
\$25-29.9K \$30-39.9K	16 11	36 45	32 33	4 6	7 4	5 1
\$40K +	13	40	35	Š	5	2
Own	12	41	33	6	5	3
Rent White	14 12	45 41	27 34	9 6	2 4	3
Nonwhite	12	49	14	10	8	3 5
Employed	14	41	30	7	5	3
Employed Female Not Employed	9 10	39 43	35 33	8	6 3	3 4
Not Employed Female	8	45	33	7	3	4
Professional, Manager, Owner	16	37	33	7	6	1
White Collar, Sales, Clerical Blue Collar	12 14	41 44	30 29	6 7	5 3	6
Retired	9	45	36	5	4	3 1
Married	13	40	33	7	4	3
Not Married	12	45	28	7	4	4
Household Size: 1-2 People 3-4 People	12 13	43 41	33 27	6 8	4 4	2 7
5+ People	13 7	38	30	17	8	_
Children in Household: Under 18 No Children	14 11	41 43	30 32	7 7	4 4	4 3
Northeast	12	32	40	10	6	*
North-Central South	8 14	50 43	33 29	5 7	2 4	2 3
West	15	40	26	6	4	ğ
Nonmetro	10	45	33	5	2	5
Metro: 50,000 and Over Fringe	13	39	35	6	5	2
Central City	15	41	26	10	ő	2
- represents zero						

represents zero
*less than 0.5 percent

1989 In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems Most Effectively? Managing Urban Development to Limit Costs and Congestion

(in j	percent)	
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1. Federal 2. State 3. Local	4. All of them (volunteered) 5. None of them (volunteered) 6. Don't know/No answer							5. None of them (volunteer			5. None of them (volunteered)				2. State 5. N			5. None of them (volunteered)				None of them (volunteered)		
	1	2	3	4	5	6																		
Total Public	17	37	29	6	7	4																		
Male	17	38	29	5	7	4																		
Female	16	36	29	6	8	5																		
Head of Household	16	37	30	5	8	4																		
Male Head	17	36	31	4	8	4																		
Female Head	16	37	29	6	8	4																		
Under 35 Years of Age 18-24 25-34 35-44 45-65 Over 65	17 16 18 17 16 16	42 43 41 37 33 31	25 28 24 34 31 29	6 4 6 1 7 9	7 6 8 5 9 9	3 3 6 4 6																		
High School Incomplete	24	28	24	8	7	9																		
High School Graduate	17	41	25	8	6	3																		
College Incomplete	13	38	34	2	10	3																		
College Graduate	13	36	37	2	8	4																		
Household Income: Under \$15K	22	36	21	8	7	6																		
\$15-24.9K	14	37	30	10	5	4																		
\$25K +	17	38	31	3	8	3																		
\$25-29.9K	19	32	25	2	14	8																		
\$30-39.9K	16	44	31	3	4	2																		
\$40K +	16	37	33	3	9	2																		
Own	16	36	30	5	8	5																		
Rent	19	37	27	7	6	4																		
White	16	37	31	5	7	4																		
Nonwhite	21	34	18	10	10	7																		
Employed	17	38	29	4	8	4																		
Employed Female	18	35	29	4	10	4																		
Not Employed	17	35	29	8	6	5																		
Not Employed Female	16	36	29	8	6	5																		
Professional, Manager, Owner	13	34	39	3	10	1																		
White Collar, Sales, Clerical	16	40	22	6	10	6																		
Blue Collar	19	39	26	6	5	5																		
Retired	17	32	33	5	9	4																		
Married	16	36	30	6	8	4																		
Not Married	17	39	27	6	7	4																		
Household Size: 1-2 People	17	37	30	6	7	3																		
3-4 People	14	37	27	6	8	8																		
5+ People	44	29	14	10	3	—																		
Children in Household: Under 18	18	36	29	4	8	5																		
No Children	16	37	29	7	7	4																		
Northeast	15	37	27	8	12	1																		
North-Central	17	44	27	4	5	3																		
South	21	34	27	6	9	3																		
West	10	32	36	6	5	11																		
Nonmetro Metro: 50,000 and Over	17	39	26	4	7	7																		
Fringe	15	37	33	5	7	3																		
Central City	19	33	28	9	9	2																		

- represents zero

1989

In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems Most Effectively? Disposing of or Recycling Trash (in percent)

1. Federal	4. All of them (volunteered)					
2. State	5. None of them (volunteered)					
3. Local	6. Don't know/No answer					
	1	2	3	4	5	6
Total Public	9	28	50	4	5	4
Male	11	30	46	4	6	3
Female	7	26	53	4	5	5
Head of Household	9	28	50	4	6	3
Male Head	11	30	47	4	5	3
Female Head	6	26	54	4	6	4
Under 35 Years of Age 18-24 25-34 35-44 45-65 Over 65	8 7 8 8 11 8	32 35 31 27 27 22	45 45 45 54 49 56	6 6 2 4 2	5 3 6 4 7 7	4 4 5 2 5
High School Incomplete	13	22	47	6	6	6
High School Graduate	9	31	49	5	3	3
College Incomplete	6	33	47	2	9	3
College Graduate	7	24	59	3	5	2
Household Income: Under \$15K \$15-24.9K \$25K + \$25-29.9K \$30-39.9K \$40K +	7 9 12 11 7	30 28 28 31 31 25	48 49 52 39 50 57	5 7 2 1 2 3	5 5 6 8 4 6	5 2 3 9 2 2
Own	9	27	52	2	6	4
Rent	9	30	44	7	5	5
White	8	28	51	4	5	4
Nonwhite	13	32	38	7	6	4
Employed	9	28	49	5	6	3
Employed Female	6	23	55	5	7	4
Not Employed	8	29	51	3	5	4
Not Employed Female	8	29	52	3	4	4
Professional, Manager, Owner	7	28	53	2	8	2
White Collar, Sales, Clerical	8	23	46	9	6	8
Blue Collar	12	30	46	4	4	4
Retired	9	26	55	2	6	2
Married	10	27	50	3	6	4
Not Married	7	30	48		5	4
Household Size: 1-2 People	8	29	50	4	6	3
3-4 People	11	26	47	5	5	6
5+ People	10	24	56	7 .	3	
Children in Household: Under 18	10	32	46	4	4	4
No Children	8	25	53	4	6	4
Northeast	5	25	58	6	6	
North-Central	10	31	46	3	5	
South	12	30	47	3	6	
West	5	24	51	5	5	
Nonmetro Metro: 50,000 and Over Fringe	9 7	29 27	49 55	2	5	6
Central City	11	27 28	55 45	3 8	5 6	3 2

- represents zero.

4

1989 In Which Level of Government Do You Have the Most Trust and Confidence to Handle Each of the Following Problems Most Effectively? Helping the Homeless (in percent)

	(P	,				
1. Federal 2. State 3. Local		5. N	All of them None of th Don't knov	em (volun	iteered)	
	1	2	3	4	5	6
Total Public	28	26	27	9	7	3
Male	32	27	23	8	7	3
Female	23	25	30	10	8	4
Head of Household	27	26	28	8	8	3
Male Head	31	26	26	7	7	3
Female Head	22	27	30	9	8	4
Under 35 Years of Age 18-24 25-34	32 41 27	27 24 29	23 21 24	8 7 9	7 5 9	3 2 2 5
35-44	27	23	33	5	7	5
45-65	25	30	27	9	6	3
Over 65	25	18	28	14	10	5
High School Incomplete	32	22	20	12	7	7
High School Graduate	25	26	29	10	7	3
College Incomplete	26	29	27	6	9	3
College Graduate	30	26	31	5	6	2
Household Income: Under \$15K	27	27	24	10	7	5
\$15-24.9K	28	24	24	14	8	2
\$25K +	28	27	29	6	7	3
\$25-29.9K	28	24	24	4	12	8
\$30.30.0K	26	31	30	7	4	2
\$30-39.9K \$40K +	20 29	26	31	6	6	2
Own	28	23	29	8	8	4
Rent	27	31	23	12	4	3
White	29	26	28	8	6	3
Nonwhite	20	26	19	14	15	6
Employed	29	26	26	8	8	3
Employed Female	22	25	31	9	10	3
Not Employed	27	23	28	11	6	5
Not Employed Female	26	23	29	11	6	5
Professional, Manager, Owner	27	26	30	7	9	1
White Collar, Sales, Clerical	24	28	26	7	10	5
Blue Collar	33	24	25	8	6	4
Retired	26	21	30	12	7	4
Married	26	27	28	9	7	3
Not Married	30	24	25	9	8	4
Household Size: 1-2 People	27	28	26	9	7	3
3-4 People	29	18	29	9	8	7
5+ People	44	27	16	10	3	—
Children in Household: Under 18	26	28	28	7	7	4
No Children	30	24	26	10	7	3
Northeast	32	22	24	14	7	1
North-Central	26	30	30	7	4	3
South	28	23	29	8	10	2
West	25	28	23	8	7	9
Nonmetro Metro: 50,000 and Over	26	32	24	6	6	6
Fringe	31	23	29	8	7	2
Central City	24	21	29	14	10	2
- represents zero						

- represents zero

Guide to Current and Historical Questions, 1988-72

This guide is an index to all questions asked in the ACIR polls from 1972 until 1989. Individuals wishing to order data may (1) order individual reference tables and/or (2) order the publications in which the data appear.

This index should be read as follows: The first column is the question wording. Column 2 (Year) reports the years in which the question was asked. Column 3 (Reference Table number) reports the number of the Reference Table containing this question. Column 4 (Publication, Table number) reports the publication and table number for previously published detailed tables.

The data for the questions asked in 1989 are published in *Changing Public Attitudes on Government and Taxes 1989* (S-18). The data for the period 1982-88 are in volume S-17 and the data for 1972-81 are in volumes S-12 or S-13. For years with blanks, data are included in the first tables in that list.

	Year	Reference Table Numbers	Publication, Table Numbers
_	rear	Numbers	NUMBERS
Taxes			
Federal-State-Local Taxes			
From which level of government do you feel you get the most for your money -federal, state, or local?	1989-72	1-4 2	S-18, 1 S-17, 1-4
From which level of government do you feel you get the least for your money federal, state, or local?	1989	49	S-18, 2
Considering all government services on the one hand and taxes on the other, which of the following statements comes closest to your view?	1986, 82 1980-77 1976-75	38-40	S-17, 38-40
Here is a list of the major types of taxes in the country today. Which do you think is the fairest?	1972, 74	E and	S-13, E
Which do you think is the worst tax, that is, the least fair?	1988-77 1975-72	6-9	S-18, 3 S-17, 6-9
Which do you think is the worst tax, that is, the least fair—including Social Security?	1989-88	5	S-18, 4 S-17, 5
Federal-Local Taxes			
Which statement agrees most with your own thinking about the national value-added tax and local property tax?	1972	1	S-13, 1
Federal Taxes			
If the federal government had to raise taxes/revenues, which would be the best way to do it?	1987 1984 1983 1972	22-24 K	S-17, 22-24 S-13, K
If the federal income tax collections must be increased, which way is the best?	1983	25	S-17, 25
Which one of the changes would be the single most important change that would make the nation's tax system more fair?	1983	46	S-17, 46

31

Which one way of reducing the federal deficit would you prefer?	1984	43	S-17, 43
State Taxes			
Suppose your state government must raise taxes/revenues, which would be the way to do it?	1987 1983	26-27	S-17, 26-27
	1972, 76	D	S-13, D
Do you favor or oppose state laws which give special tax breaks or other incentives to industries that will locate or expand present operations in the state?	1977	L	S-13, L
Local Taxes			
Suppose your local government must raise more taxes/revenue, which would be the way to do it?	1987 1986 1983 1981	28-31	S-17, 28-31
Which reason do you feel is the most important for dissatisfaction with the property tax?	1977	G	S-13, G
Aid Programs			
Federal Aid			
Rank types of federal grant programs as to whether they are necessary or unnecessary.	1982	16	S-17,16
Do you favor or oppose revenue sharing?	1973-76, 79	С	S-13, C
Do you favor or oppose special federal aid for central cities experiencing financial difficulty?	1976-79	1	S-13, J
For which, if any, of the following programs should the federal government stop providing federal financial support?	1985	42	S-17, 42
State Ald			
With the cutbacks in federal financial aid to local governments, what should states do?	1983	47	S-17, 47
Welfare			
Should single parents receiving welfare be required to work in a government program to continue receiving payments?	1986	41	S-17, 41
Spending			
Federal-State-Local Spending			
Which level of government do you think spends your tax dollars most wisely—federal, state, or local?	1989	52	S-18, 7
Federal Spending			
Which functions should the federal government turn back to state and local governments?	1981	Р	S-13, P
Which one way of reducing the federal deficit would you prefer?	1984	43	S-17, 43
If the federal government decides to reduce spending, which one way would you prefer?	1986, 84	37	S-17, 37
State-Local Spending			
Supposing the budgets of your state and local governments have to be curtailed, which one part would you limit most severely?	1980-81	0	S-13, O
Government Power and Efficie	ency		
Federal-State-Local Power			
Which level of government do you think has too much power today— federal, state, or local?	1989	53	S-18, 8
Which level of government do you think needs more power today— federal, state, or local?	1989	54	S-18, 9
How much power do you feel the federal government has over the activities of state and local government?	1987	32	S-17, 32

Which of these statements comes closest to your view about government power today?	1986-82 1978	35,36	S-17, 35-36
Federal Efficiency			
In your opinion, how often does the federal government perform its duties efficiently and at the best cost possible?	1988	10	S-17, 10
Federal-State-Local Efficiency			
From which level of government do you feel you get the most for your money?	1989-72	1-4	S-17, 1-4
Which government do you feel wastes the most of your tax money?	1987	21	S-17, 21
In your opinion, how often does your state government perform its duties efficiently and at the best cost possible?	1988	11	S-17, 11
In your opinion, how often does your local government perform its duties efficiently and at the best cost possible?	1988	12	S-17, 12
State-Local Efficiency			
Which of these statements about the ability of state and local government to deal with today's problems comes closest to your view?	1978	N	S-13, N
Would the following services be more efficiently produced/delivered by private companies or your local government?	1985	44	S-17, 44
Trust and Confidence in Govern	nent		
Federal-State-Local Confidence	nem		
On the whole, who do you think is the most honest—federal officials, state officials, or local officials?	1989	50	S-18, 5
Which level of government do you think responds best to your needs?	1989	51	S-18, 6
How much trust and confidence do you have in your government to do a good job?	1987	34	S-17, 34
In which people in government do you have the most trust and confidence?	1987	33	S-17, 33
Government Functions			
In which level of government do you have the most trust and confidence to handle each of the following problems most effectively— federal, state, or local?			
a. Disposing of or recycling trash?	1989	59	S-18, 14
b. Cleaning up air pollution?	1989	56	S-18, 11
c. Fighting against drugs?	1989	55	S-18, 10
d. Improving public schools?	1989	57	S-18, 12
e. Helping the homeless?	1989	60	S-18, 15
f. Managing urban development to limit cost and congestion?	1989	58	S-18, 13
Foreign Policy and Trade			
In recent years, many states have set up full-time offices in foreign countries to promote trade, tourism, and investment for their states. Are these state offices usually a very good use of public funds, a somewhat good use, not a very good use, or a poor use of public funds?	1988	15	S-17, 15
In recent years, many governors and mayors have traveled to foreign countries to promote trade, tourism, and investment for their states. Are these foreign trips by governors and mayors usually a very good use of public funds, a somewhat good use, a not a very good use, or a poor use of public funds?	1988	16	S-17, 16
Many city councils have passed resolutions on such foreign policy issues as Israel, Northern Ireland, South Africa, and nuclear weapons. These resolutions sometimes oppose the foreign policy of the President and Congress. Do you think it is very proper, somewhat proper, not very proper, or not proper at all for city councils to pass resolutions on foreign policy?	1988	17	S-17, 17
Public Works			
If you were to grade the performance of the following types of public works services based on your own experience, what grade would you give each— roads and bridges, water supply, solid waste disposal?	1988	18	S-17, 18

Average grades for public works services	1988	19	S-17, 19
If there is a need to raise additional revenues to improve public works services, which one of these methods would you prefer?	1988	20	S-17, 20
Other			
Political Organizations			
In general, which one of the organizations listed below do you feel best represents the political interests of people like you?	1 9 83	48	S-17, 48
State Surplus Funds			
How should states use their surplus funds?	1984	45	S-17, 45
State Constitutions			
Does your state have its own constitution, or does it rely on the United States Constitution for its governing powers?	1988	13	S-17, 13
Does the constitution of your state have a Bill of Rights or some other provisions that protect individual rights, like freedom of religion and freedom of speech?	1988	14	S-17, 14

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The Advisory Commission on Intergovernmental Relations (ACIR) was created by the Congress in 1959 to monitor the operation of the American federal system and to recommend improvements. ACIR is a permanent national bipartisan body representing the executive and legislative branches of Federal, state, and local government and the public.

The Commission is composed of 26 members—nine representing the federal government, 14 representing state and local government, and three representing the public. The President appoints 20—three private citizens and three federal executive officials directly, and four governors, three state legislators, four mayors, and three elected county officials from slates nominated by the National Governors' Association, the National Conference of State Legislatures, the National League of Cities, U.S. Conference of Mayors, and the National Association of Counties. The three Senators are chosen by the President of the Senate and the three Representatives by the Speaker of the House of Representatives.

Each Commission member serves a two-year term and may be reappointed.

As a continuing body, the Commission addresses specific issues and problems, the resolution of which would produce improved cooperation among the levels of government and more effective functioning of the federal system. In addition to dealing with important functional and policy relationships among the various governments, the Commission extensively studies critical governmental finance issues. One of the long-range efforts of the Commission has been to seek ways to improve federal, state, and local governmental practices and policies to achieve equitable allocation of resources and increased efficiency and equity.

In selecting items for the research program, the Commission considers the relative importance and urgency of the problem, its manageability from the point of view of finances and staff available to ACIR, and the extent to which the Commission can make a fruitful contribution toward the solution of the problem.

After selecting specific intergovernmental issues for investigation, ACIR follows a multistep procedure that assures review and comment by representatives of all points of view, all affected levels of government, technical experts, and interested groups. The Commission then debates each issue and formulates its policy position. Commission findings and recommendations are published and draft bills and executive orders developed to assist in implementing ACIR policy recommendations.

