Letter from the Chairman

Washington Watch
- Domestic Council To Hold Hearings
- SSI Program Makes News
- Fair Labor Standards Case to Be Reargued
- OMB/GSA Study Examines Assistance Programs
- Transportation Legislation Off to Slow Start

A New Approach to Coordinated Transportation
In a recently released ACIR report, the Commission outlined a new regional approach to improve transportation planning and implementation. In this article, ACIR Senior Analyst Bruce McDowell discusses transportation problems in light of the study's findings and outlines the Commission's recommendations.

Federal Role
State Role
Local Role
Implications for Federal, state, and local governments are outlined.

Where It Works: Maryland, Minneapolis-St. Paul, and Chicago
Successful implementation of various facets of the ACIR transportation model has been achieved in a number of governmental units across the country. This article highlights activities of three: the Maryland Department of Transportation, the Minneapolis-St. Paul Metropolitan Transit Commission, and Chicago’s Regional Transportation Authority.

ACIR News
Commission Recommends Change in Taxation of Military
Study Looks at Deposit Pledging Requirements
ACIR Grant Study Releases Preliminary Figures
Public Sector Growth Study: An Update

A Fiscal Note: Closing the Income Gap Between Rich and Poor States
ACIR staff computations show that the disparity between per capita income levels of “rich” and “poor” states has narrowed considerably in recent years. This “equalization” shows up most dramatically when comparisons are made by region.

And Briefly: Books
The County Year Book—1975
Toward More Balanced Transportation
American Federalism: Toward a More Effective Partnership
1975 Changing Public Attitudes on Governments and Taxes
The Politics of Neglect

ACIR Members
Intergovernmental Perspective is published four times a year by the U.S. Advisory Commission on Intergovernmental Relations, 725 Jackson Place, N.W., Washington, D.C. 20575.

Staff
Executive Director: Wayne F. Anderson
Assistant Directors: F. John Shannon
David B. Walker
Director of Policy Implementation: Lawrence D. Gilson
Editor: Carol S. Weissert
2 View from the Commission
Representative Charles Kurfess, Minority Leader of the Ohio House of Representatives, gives his views on the implementation of the Safe Streets Act in Ohio. In every issue, this column will feature a member of the Commission, describing his experience and views on the major topic of Intergovernmental Perspective.

4 Washington Watch
Federal Management Office Transferred to OMB
Commission Recommends Changes in Juvenile Sentences
Revenue Sharing Office Revises Nondiscrimination Regs
Implementation of Circular A-107 Disappoints State, Local Officials
Federal Report Urges Flexibility in State, Local Grant Management

6 The Safe Streets Act: Seven Years Later
Following an eight-month study of the workings of the Safe Streets Act, the Commission passed a series of recommendations aimed at decategorizing the grant and increasing the authority and capacity of LEAA and the state planning agencies to implement the Act. In this article, ACIR Senior Analyst Carl Stenberg discusses the findings of the study upon which the Commission recommendations were based.

10 Federal Action

11 State Action

12 Where It Works: Ohio, North Dakota, and Kentucky
This article highlights innovative approaches to the administration of the Safe Streets Act taken in three states.

16 ACIR News
ACIR Updates Legislative Program
ACIR/National Municipal League Hold Meetings in Chicago
Commission Fever Change in Withholding of Military Pay
ACIR Begins Study on Forest Revenue Sharing
Most State Administrators Are Familiar with ACIR

18 A Fiscal Note: The Intergovernmental Fiscal Seesaw
ACIR staff computations describe the divergent pattern of Federal and state-local spending over the last five years as a “seesaw.” The rate of Federal spending has increased rapidly; the rate of state-local spending has fallen.

19 And Briefly: Books
ACIR State Legislative Program
States' Responsibilities to Local Governments: An Action Agenda
Cities, Suburbs, and States
Ethics: State Conflict of Interest/Financial Disclosure Legislation
Financing the New Federalism: Revenue Sharing, Conditional Grants, and Taxation
Federal Programs and City Politics

20 ACIR Members

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2 View from the Commission
Conrad M. Fowler, Probate Judge of Shelby County, Alabama, gives his views of the courts' role in intergovernmental relations.

4 Washington Watch
Reform Bill Calls for Regular Reauthorization of Programs
Municipal Bankruptcy Revision Signed into Law
Legislation Introduced to Strengthen Regional Planning
Roth, Kennedy Introduce Federal Program Information Act
Subcommittee to Hold Hearings on Public Pension Regulation
Committee Reports Revenue Sharing Bill
Bill to Offer Taxable Bond Option Passes Committee

6 Federalism Before the Court
The key role of the courts in the evolution of the federal system as we know it is the focus of this article by ACIR staffers Joanne L. Doddy and Larry C. Ethridge. This article represents a departure from the focus on ACIR studies of the first two issues of Intergovernmental Perspective and is an original piece of research specially written for this publication.

12 Federal Courts

13 State Courts

15 Where It Happened
This article highlights background and findings in three key court cases.

20 ACIR News
Commission Recommends Action on Health, Grant Management
Senate to Hold Hearings on ACIR Bank Tax Recommendations
Findings Show Impact of Inflation on State, Federal Revenues
ACIR Chairman, Staff Testify Before Congress
Content, Dimensions Approved for Financial Emergencies
Update

22 A Fiscal Note: Economic Factors Key in State Revenue Rise

23 And Briefly: Books
School Finance Reform: A Legislators' Handbook
The Municipal Year Book. 1976
Property Taxation, Land Use and Public Policy
The Individual Income Tax
The Comprehensive Employment and Training Act: Impact on People, Places, Programs
The Role of the States in Strengthening the Property Tax

24 ACIR Members
2 Federalism: A Revolutionary Heritage
David B. Walker, Assistant Director of ACIR, summarizes the legacy of the Revolutionary period from an intergovernmental viewpoint.

4 Washington Watch
Court Strikes Down FLSA Extension to States, Cities House, Senate Move Toward LEAA Reauthorization Revenue Sharing Bill Passes House 361-35 Two Commissions Proposed to Improve Government Operations Tax Reform Bill Includes Two ACIR Recommendations Supreme Court Refuses to Hear Commuter Tax Cases Highway Program Extension Signed Into Law Senate Passes Federal Program Information Act

6 The Presidency and Intergovernmental Relations
David R. Beam, ACIR Analyst, discusses executive branch organization as it impacts on federal-state-local relations and describes ACIR recommendations to strengthen the institutional Presidency as manager and policy maker.

8 Federal Action
9 State Action

12 Where It Works
Canada's Ministry of State for Urban Affairs and Utah's State Planning Advisory Committee and Advisory Council on Local Affairs have launched systems for intergovernmental coordination and cooperation.

15 And Briefly: Books

16 ACIR News
Community Development Tops List of ACIR Action ACIR to Meet in South Dakota ACIR/NASBO Survey Highlights Importance of State Pass-Through ACIR Studies State Controls on Local Property Taxation Staff Represents Commission Abroad, Before Platform Committee

18 A Fiscal Note: Changing Roles in Social Welfare Partnership

20 ACIR Members
2 View from the Commission

Senator William V. Roth of Delaware discusses the impact of inflation on the growth of the public sector and on income tax revenues.

4 Washington Watch

GRS Extended For 3-3/4 Years
Congress Votes To Renew LEAA
1976 Tax Reform Bill Goes to President
Ashley Introduces Bill on Intergovernmental Coordination
Multistate Tax Compact Upheld in District Court
Report Concludes that School Desegregation Works
National Growth Policy Aired in Recent Report
ABA Committee Drafts Model Procurement Code

6 State-Local Watch

California Legislature Acts to Preserve State's Coast
States Act to Aid Local Fiscal Management
Pennsylvania Legislature Seeks More Oversight of Federal Funds
Common Cause Tests Accountability of State Utility Commissions

8 Government Growth: An Intergovernmental Concern

The impact of public sector growth on the intergovernmental system is examined by Michael Bell and L. Richard Gabler.

15 Adjusting Personal Income Taxes for Inflation

Former ACIR staff members Robert D. Ebel and Ronald C. Fisher discuss the impact of inflation on personal income taxes and the effect indexation would have on this inflation—income taxation interplay.

21 And Briefly: Books

State Actions in 1975
State Taxation of Military Income and Store Sales
Pragmatic Federalism: The Reassignment of Functional Responsibility
Improving Urban America: A Challenge to Federalism
1976 Changing Public Attitudes on Governments and Taxes
Significant Features of Fiscal Federalism
Local Government Personnel Administration
The Book of the States 1976-77
Property Tax Relief Programs for the Elderly
Transportation Authorities in Federal Human Services Programs

22 ACIR News

ACIR Urges Stronger Legislative Role in Use of Federal Funds
Commission Approves Indexation, Oks "Lids," with Qualifications
ACIR Holds Hearings on Reimbursement for Federal Land
ACIR Testifies on Future of Cities
Task Force Report Urges Broadened ACIR

24 ACIR Members
2 View from the Commission
ACIR Chairman Robert E. Merriam introduces ACIR's 1976 report on federalism and offers his personal comments about emerging opportunities for improvement in the federal system.

4 Washington Watch
Revenue Sharing
Tax Reform
Payments in Lieu of Taxes
Public Works Employment Act
Law Enforcement Assistance Administration
Coastal Zone Management
Bankruptcy Act
Mid-Decade Census
Federal Aid Highways Act
Airport and Airway Development
Solid Waste Management
Economic Development Act
CETA-Title VI
Emergency Medical Services
Surplus Property Program
Outlook for 1977
Growth and Development Reports
Civil Rights Report

8 State-Local Watch
Fiscal Actions
State Government Modernization
Local Government Reform
Environment v. Growth
Energy
Social Services
Consumer Protection
Equal Rights
Criminal Justice
Government Accountability

10 Restraint and Reappraisal: Federalism in 1976
Each year the Commission examines the major intergovernmental happenings in the previous year in a report on federalism. This year's report is contained in this issue of Intergovernmental Perspective.

28 ACIR News
Health
Community Development
Manpower
Federal Grant Management and Administration
States as Providers, Administrators
Indexation
Property Tax Lids
Cigarette Smuggling
Federal Insurance of Public Deposits
Cash Management
Future Activities

31 And Briefly: Books

32 ACIR Members
2 View from the Commission
South Dakota Governor Richard F. Kneip discusses the importance of ACIR's study of federal aid in terms of its impact on recipients.

4 Washington Watch
Congressional Budget Office Recommends Advance Funding
Hearings Held. Markup Scheduled for Sunset Legislation
U.S. Supreme Court Upholds Mississippi Tax on Interstate Business
Sen. Magnuson, Rep. Ashley Introduce Intergovernmental Coordination Act
President Carter Signs Bill to Reorganize Executive Branch
Carter Budget Increases Federal Aid. Includes Economic Stimulus Package

6 State-Local Watch
U.S. Supreme Court Upholds New York Charter Procedure
Court Requires Davenport, Iowa, to Change Focus of CDBG Spending
State of State Messages Reflect New Realities
New Jersey Court Leaves Decision on Poor Housing Quota to Legislature
Brief Highlights of 1977 State Legislative Developments

8 Block Grants: The Middlemen of the Federal Aid System
The workings of the five programs recognized as block grants are described and potential of the grant form analyzed in this article by ACIR Senior Analyst Carl Stenberg.

14 Categorical Grants: Some Clarifications and Continuing Concerns
Categorical grants are the oldest and perhaps the most misunderstood form of grant, according to ACIR Assistant Director David B. Walker, who discusses several major findings of the Commission staff in the area of categorical aid in this article.

20 A Fiscal Note: Federal Aid to States, Localities Increases Substantially in FY 1977

21 ACIR News
ACIR to Meet May 5-6; Six New Members Named
ACIR Updates 1973 Study on Substate Regionalism
ACIR Chairman and Staff Testify Before Congress

22 And Briefly: Books

24 ACIR Members
2 View from the Commission
Mayor Jack D. Maltester of San Leandro, California discusses the significance of taxing and spending limitations on local governments.

4 Washington Watch
First Reorganization Plan Submitted by President
Sunset Bill Approved by Senate Committee
Major Changes Anticipated at LEAA
Study Shows Revenue Sharing Value Eroded
Impact of Federal Budget on Cities
HUD to Review Low Income Housing Policy
Conferences Meeting on Juvenile Justice Act

6 State-Local Watch
Rhode Island Enacts Circuit Breaker Bill
State Finance Panels Upheld
Connecticut School Financing Ruled Unconstitutional
New York City to Review Zoning Laws
Pennsylvania Keeps Its Utility Tax

7 Tax Lids and Expenditure Mandates: The Case for Fiscal Fair Play
ACIR Assistant Director John Shannon and Senior Analyst Richard Gabler discuss state-local fiscal tensions surrounding taxing limitations and expenditure mandates and offer the ACIR’s four rules of “fiscal fair play”.

13 A Fiscal Note: State Funding of Schools Accelerates

14 ACIR News
ACIR to Meet in September
Military to Deduct State Income Taxes
ACIR Testifies on Federal Funds Oversight
Florida Enacts a State ACIR
ACIR Model for New Australian Council

15 And Briefly: Books

16 ACIR Members
2 View from the Commission
Maryland House Speaker John Hanson Briscoe discusses ACIR’s two-year project assessing the intergovernmental grant system, and the growing dependency of state and local governments on federal aid programs.

4 Washington Watch

7 State-Local Watch

10 Federal Aid Administrators and the Federal System
ACIR Assistant Director David Walker presents a review of federal administrators’ attitudes regarding the federal grant system, and suggests that the natures of that system and those administrators have changed.

18 Special Report
As a followup to the Summer issue dealing with state-local fiscal relations, this special report highlights recent Commission recommendations on state mandates and the impact of tax exempt federal land on local government finances.

19 ACIR News

20 A Fiscal Note: State-Local Welfare Expenditures

21 And Briefly: Books

24 ACIR Members
2 View from the Commission
Robert F. Merriam introduces ACIR's annual report on federalism, and offers some observations on his eight years' service as Chairman.

4 A Tilt Toward Washington: Federalism in 1977

5 The Unresolved Questions

8 Federal Initiatives and Impacts

15 The States in 1977

32 The Courts and Federalism
2 View from the Commission
ACIR Chairman Abraham Beame discusses the significance of the Administration's concern with urban problems as expressed in the recent urban policy initiatives.

4 Washington Watch
Cigarette Bootlegging Proposals Under Discussion
Transportation Legislation Submitted to Congress
Government Regs Reform Ordered by President

5 State-Local Watch
Idaho Task Force Reports on Local Reforms
Functional Transfers Proposed for Atlanta-Fulton County Area
Debate Surfaces on Level of State Surpluses
New Jersey Seeks Urban Growth Strategy
Tennessee Constitutional Revisions Adopted by Voters
Project Funded to Help State Legislative Monitoring
29 States Agree on Military Pay Withholding

7 National Urban Policy:
Initial Intergovernmental Readings
This article discusses the Carter Administration's proposed urban policy and raises a series of intergovernmental questions that must be addressed as the legislative packages and administrative changes are considered.

15 Where It Works
The efforts of three states, Massachusetts, California, and Michigan, to formulate and implement comprehensive urban policies are discussed.

17 ACIR News
ACIR Has New Address, Telephone Numbers
Beame Named ACIR Chairman
Federal Aid Reform Proposals Being Drafted
ACIR Federal Aid Monitoring Project Underway
Buck Act Amendment Sought

18 A Fiscal Note

19 And Briefly: Books

20 ACIR Members
2 View from the Commission
Los Angeles Mayor Thomas Bradley discusses early readings of the impact of Proposition 13 and its probable effects on other parts of the country.

4 Intergovernmental Focus
Congress and White House Endorse Efforts to Eliminate Waste, Inefficiency
Income Tax Indexation Grows in Popularity
Regional Government Plan Adopted by Portland Voters
Congress, States Move to Curb Cigarette Bootlegging
Legislative Proposal Calls for LEAA Restructure, Reauthorization
State Incentive Grant Proposal Faces Congressional Scrutiny

8 After Jarvis: Tough Questions for Fiscal Policymakers
It is the state and local policymakers who must deal with Jarvis-Gann and similar efforts to limit taxing and spending, say ACIR Assistant Director John Shannon and Information Officer Carol S. Weissert. They outline some of the questions facing these policymakers.

13 Proposition 13 and California's System of Governance
Although most of the attention given to Proposition 13 has focused on the fiscal aspects, its effect on the structure and functions of California government will also be significant, according to ACIR Assistant Director David B. Walker.

16 The State-Local Role in Economic Stabilization
John P. Ross and Susannah Calkins, who prepared an upcoming Commission report on federal stabilization policy and state and local governments, highlight findings from their study.

21 ACIR News
Commission Supports Countercyclical Aid, Establishes Committee to Review Workplan
Survey Shows Military Withholding Improved Administration and Compliance
Financial Management Project Drafts Bills, Works with States
ACIR Testifies on Small Cities, State Incentives
ACIR Staff Members Present Papers, Meet with European, Australian Officials
Commission Member News

23 And Briefly: Books

24 ACIR Members
2 View from the Commission
Commerce Secretary Juanita M. Kreps discusses the importance of expanding public understanding of regional differences through work such as that described in this issue of Perspective.

4 Intergovernmental Focus
National and State Urban Policies Continue to Inch Toward Reality
Cigarette Bootlegging Bills Pass House and Senate
Pennsylvania Supreme Court Validates Legislative Appropriation of Federal Funds
State-Local Issues are Key Concern in Several States During 1978
ACIR Updates Count of Categorical Grants
Federal Aid Monitoring Project Submits Interim Report to President

8 Frostbelt and Sunbelt: Convergence Over Time
Janet Rothenberg Pack outlines findings of ACIR's initial work in the area of regional growth and development. Much of the data in this article was compiled by a former ACIR staffer, Gordon Folkman.

16 Federal Expenditures and Revenues in Regions and States
This article summarizes some of the work done for the Commission by I. M. Labovitz in the area of state and regional shares of federal revenues and expenditures.

24 A Fiscal Note
ACIR Assistant Director John Shannon has devised what he calls an impressionistic evaluation of several ways to slow down state and local spending.

26 ACIR News
ACIR Reviews Early Findings on Regional Growth, Functional Assignment
ACIR Testifies on Proposition 13, Federal Grant Reform and Consolidation
Commission Member News

27 And Briefly: Books

28 ACIR Members
2 View from the Commission

William O. Beach, County Executive of Montgomery County, Tennessee, introduces ACIR's annual report on federalism and describes some of the approaches taken by Tennessee to constrain public sector growth, an issue of concern in many states and in Washington in 1978.

4 1978: The Year of the New Propulism

6 States Tackle Tough Fiscal Issues

31 In Washington: Not Many Answers

43 And Briefly: Books

Countercyclical Aid and Economic Stabilization
The Adequacy of Federal Compensation to Local Governments for Tax Exempt Federal Lands
Categorical Grants: Their Role and Design
Summary and Concluding Observations
State Mandating of Local Expenditures
The Michigan Single Business Tax: A Different Approach to State Business Taxation
Changing Public Attitudes on Governments and Taxes
In Brief—The Intergovernmental Grant System: An Assessment and Proposed Policies
In Brief—State Mandating of Local Expenditures
2 View from the Commission
Lynn Cutler, Supervisor of Black Hawk County, IA, points out the timeliness of this issue of Perspective and the importance of Congressional consideration of a variety of alternatives to “balancing the federal budget.”

4 Intergovernmental Focus
GRS, LEAA, Countercyclical Aid Top Current Congressional IGR Agenda
Federal, State Court Decisions Affect State, Local Governments
Various States and the Congress Consider Income Tax Indexation

8 Restraining the Federal Budget: Alternative Policies and Strategies
Embedded in the balanced budget movement are calls for a variety of ways to slow the growth in the public sector. In this article ACIR Assistant Director John Shannon and Analyst Bruce Wallin discuss 12 of these ways and analyze the strengths and weaknesses of each.

15 The Balanced Budget Movement: A Political Perspective
ACIR Assistant Director David Walker discusses the political history and implications of the balanced budget movement.

21 ACIR News
Senator Sasser, Governor Riley Named to Advisory Commission
Commission Urges Revenue Sharing Renewal, Proposes Changes in Citizen Participation
ACIR Financial Management Project Offers Technical Assistance to States
ACIR Staff Testifies on Law Enforcement, 1980 Budget, and GRS

23 And Briefly: Books

24 ACIR Members
2 View from the Commission
South Carolina Governor Richard Riley discusses the importance of continuation of the federal revenue sharing program and retention of the states in the program.

4 Intergovernmental Focus
Numerous States Reduce Taxes, Enact Spending, Tax Limits
Sunset Concept Gaining in Congress, States
States Act to Set Up Intergovernmental Forums
The White House and the Congress Initiate Grant Reform Efforts
1980 Census, Mid-Decade Census Planning Underway
Congress Considers Several IGR-Related Measures
Legislation Introduced to Amend Buck Act, Allow Certain Taxes on Military Bases

10 Revenue Sharing for States: An Endangered Species
ACIR Senior Analyst Will Myers and Assistant Director John Shannon highlight the recent Congressional debate over the states and general revenue sharing and present a strong case for retaining the states in the continuation of the program.

19 ACIR News
Governor Dalton, Speaker McCarthy Named to Advisory Commission
ACIR Adopts Recommendation on Mortgage Revenue Bonds
ACIR Chairman, Members Testify on Sunset, Mortgage Revenue Bonds, GRS
Cigarette Bootlegging Law Results in Arrests, Federal-State Cooperation
ACIR/NAPA Develop Indicators of State Efforts to Aid Localities
ACIR Poll Reveals Change in Public Perception of Washington

22 A Fiscal Note: Our Intergovernmental Tax System: 50 Years of Growth and Change

23 And Briefly: Books

24 ACIR Members
2 Views from the Commission
In this issue, two Commission members, Governors Bruce Babbitt and Richard Snelling, discuss the importance of ACIR's study of the federal role in the federal system and outline alternative routes the Commission might take in its recommendations in this key area.

4 Intergovernmental Focus
Mandating, Fiscal Note Legislation Considered at State, Federal Levels
Grant Reform Hearings Concluded, Rural Efforts Show Promise

6 The Creation, Care and Feeding of Leviathan:
Who and What Makes Government Grow
This article by ACIR Analyst Cynthia Colella highlights recent work by the Commission in examining the almost continual addition to and expansion of the federal government's myriad functional roles. The article discusses the parts played by the various actors including Congress and the President, as well as the effect of other factors such as environmental influences.

12 The Accidental Leviathan: Was the Growth of Government a Mistake?
Another key part of the federal role study relates to why government grew. In large measure, the growth was an accident, says ACIR Senior Analyst David Beam in this article dealing with both fiscal and regulatory federal actions.

20 ACIR News
ACIR Meeting Rescheduled for December 6-7
Oregon Senate President Named to Commission
ACIR Schedules Conference on Federal Grant Law
ACIR Vice Chair Testifies on Grant Reform Legislation
Indicators Show Increased State Efforts to Assist Localities
ACIR Initiates Study of A-102 Compliance

22 And Briefly: Books

24 Commission Members
2 View from the Commission
Congressman L. H. Fountain of North Carolina discusses some of the changes in the intergovernmental system over the past 20 years and highlights some of the history of the formation of the Commission in 1959.

4 Federalism in Transition: 1959-79
ACIR Assistant Director Carl W. Stenberg looks at the key intergovernmental events and trends of the past 20 years, a period which he says has "altered the fiscal, functional, and political balance within the federal system" as well as rekindled the debate over the proper division of powers and responsibilities among the constituent governmental units.

14 ACIR and the Intergovernmental System: A 20-Year Review
Like the intergovernmental system, the ACIR has changed in many ways over its first 20 years. In this article, ACIR Information Officer Carol S. Weissert outlines those changes and makes some assessment as to how effective the Commission has proven to be over the years.

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2 View from the Commission
United States Senator Jim Sasser discusses the need for more economy and efficiency in the massive intergovernmental aid system.

4 The Big Squeeze: Government by Tradeoff
An overview of the new mood ushered in with the 1980s: tradeoffs, cutbacks, and slowdowns replace expansion, innovation, and improvements.

6 National Events in 1979: The New Austerity Takes Hold
ACIR Federal Relations Associate Michael Mitchell examines concurrent trends in 1979 towards austerity and program growth.

16 States Respond to Tough Fiscal Challenges
ACIR State-Local Relations Associate Jane Roberts takes an indepth look at how the states are coping with an “age of limits.”

31 ACIR News
Beame Reappointed Chairman, Three New Members Join ACIR
ACIR Testifies on Grant Consolidation, Welfare Reform
Federal Fiscal Constraint, Pensions Subjects of New ACIR Recommendations

Intergovernmental Perspective
is published four times a year by the Advisory Commission on Intergovernmental Relations, Washington, DC 20575.
2 View from the Commission
ACIR Chairman Abraham Beame discusses the importance of examining the forces likely to affect the nature of the American federal system in the short- and long-term future and describes ACIR's upcoming conference on the future of federalism.

4 Intergovernmental Focus
Congress Makes Budget Cuts, Considers GRS Reauthorization
FLSA Tribulations Continue, Trials Likely
Grant Reform, Sunset Bills Advance in the Senate
Legislation Considered to Limit State Taxation Powers

6 Forecasting the Future of Federalism
Although predictions are risky at best, attempts to examine the various forces that will affect the future and to analyze possible scenarios can be quite useful. ACIR Senior Analyst David R. Beam lays the background for ACIR's consideration of the future of federalism by reviewing the dramatic changes of the past 20 years and examining the analytical problems inherent in forecasting developments likely to occur over the next decade. This piece is excerpted from a longer paper prepared for ACIR's Conference on the Future of Federalism.

10 Fiscal Federalism in the 1980s
George F. Break, professor of economics at the University of California at Berkeley, discusses what may occur in the 1980s under three possible scenarios: high inflation, a slow-growth, and a world of high-cost energy. This piece is excerpted from a longer paper prepared for ACIR's Conference on the Future of Federalism.

15 The 1980s: Monopoly or Competition?
Aaron Wildavsky, professor of political science at the University of California at Berkeley, describes a struggle which might take place in the 1980s between the forces of bureaucratic monopoly and the forces of competition arising from a greatly enlarged number of service providers. This piece is excerpted from a longer paper prepared for ACIR's Conference on the Future of Federalism.

19 A Fiscal Note: Erosion of Federal Aid to States, Localities
For the first time in our 16 years of record keeping, as of fiscal year 1981, the real purchasing power of federal aid to states and localities will have fallen for three successive years.

20 ACIR News
ACIR Adopts Recommendations on Payments-in-Lieu, Federal Rule
ACIR to Hold Conference on Future of Federalism
GRS, Cigarette Bootlegging, Subjects of ACIR Testimony
ACIR Assistant Director Receives ASPA Award
ACIR Sponsors Workshop on Grant Consolidation
Study of State-Local Revenue Sharing Available

23 And Briefly: Books
2 View from the Commission
Colorado Senate President Fred Anderson describes the importance of state-local structural and functional developments and highlights ACIR's recent work in the area.

4 Intergovernmental Focus
GRS, Other IGR Proposals Await Post-Election Session
Labor-Style Negotiations Process Works for Three Cities
Convocation on Federalism Gains Congressional Support

6 The States and the System: Changes and Choices
ACIR Assistant Director David Walker describes the advances made by the states over the past 20 years in structural and functional reforms. He also points out the role Washington has played in both encouraging and impeding assumption of new state functional roles.

13 Strengthening Local Government: A Call for Restructuring
While there has been considerable improvement in the nuts and bolts of local governance, there is still far to go according to ACIR Senior Analyst Albert Richter who highlights findings of recent ACIR work in the area.

20 Substate Regionalism Matures Gradually
Bruce McDowell, Senior Analyst at ACIR, describes the progress made in the area of substate regionalism during the 1970s but notes that the situation that exists now is still far from perfect.

27 ACIR News
Dallas County Commissioner Named to Advisory Commission
ACIR calls for State-Local Reform, Decides Topics for Future Research
ACIR to Sponsor Series of Grant Management Roundtables
ACIR Staff to Monitor, Provide Assistance on Regional Basis
Federal Income Tax Rated Worst in Poll on Governments, Taxes

29 And Briefly: Books

30 A Fiscal Note: The End of a Fiscal Era—Uncle Sam Loses His Trump Cards
ACIR Assistant Director John Shannon describes what he calls the four trump cards and one finesse formerly available to the federal government—a combination which allowed Washington to repeatedly cut income taxes while more than doubling its real presence on the domestic expenditure front.

32 ACIR Members
View from the Commission

1980 Spotlights Rebalancing Federalism
This overview of the events of 1980 also looks ahead to 1981 and includes a thumbnail description of ACIR's Agenda for the 1980s.

Washington Grapples with the Budget Crunch
ACIR Federal Regulations Associate Michael Mitchell highlights the activity—and inactivity—in Washington as it impacts on the intergovernmental system.

Fiscal Issues Dominate as States Meet the Eighties
In state houses across the country, elected officials struggled with the "era of limits." State-Local Relations Associate Jane Roberts describes how they fared.

And Briefly: Books
During 1980, ACIR produced 18 publications. They are highlighted in this section.

ACIR Commission Members

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Maurice White

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Intergovernmental Perspective

2 View from the Commission
Representative L.H. Fountain’s opening remarks before recent hearings of the House Subcommittee on Intergovernmental Relations and Human Resources are highlighted.

4 Intergovernmental Focus
Activity on Intergovernmental Issues Abounds in Congress and White House
Congress Must Be More Specific, Court Decides in Pennhurst
Legislation Introduced Calling for Federal Payments-in-lieu-of Taxes
U.S. Supreme Court Declares First Use Tax Unconstitutional

8 Back in Vogue: The Politics of Block Grant Legislation
After several years absence from the legislative racks, block grants are back in vogue. ACIR Senior Resident Timothy Conlan relates the experience with block grants accumulated in years past and discusses how this experience may shed some light on what can be expected as the Administration’s new initiatives are considered by Congress.

18 Stage Two: Revenue Turnbacks
ACIR Senior Analyst Al Davis and Assistant Director John Shannon describe and analyze the policy implications of a variety of possible approaches to revenue turnbacks, a second stage in President Reagan’s decentralization plan.

26 A Fiscal Note
Efforts to reduce federal spending impact directly on states and localities and the intergovernmental network. This piece discusses these cuts and the reactions of various public interest groups to them.

28 ACIR News
James Watt Named ACIR Chairman, Six Other New Members Named
ACIR Reviews Upcoming Research, Delays Multijurisdictional Action
ACIR Testifies before Congress on Federal Role, Grant Reform Without Comment...

30 And Briefly: Books

32 ACIR Members
2 View from the Commission
Interior Secretary James Watt, ACIR’s Chairman, gives his views on intergovernmental relations and the Commission’s role.

4 Intergovernmental Focus
Federalism Committee Meets, Discusses Impact of New Proposals
Municipal Immunity, Severance Tax Subject of Recent Court Decisions
States, Localities Confront Bleak Fiscal Outlook
Budget Bill Creates New Programs, Including Several Block Grants

8 Washington’s Regulation of States and Localities: Origins and Issues
The growth of new forms of intergovernmental regulation accompanied the “explosion” of categorical grant programs. ACIR Senior Analyst David R. Beam discusses both older and newer forms of federal regulation impacting state and local governments—from direct orders and crosscutting requirements to crossover sanctions and partial preemption.

19 Federal Intergovernmental Regulation: Symbolic Politics in the New Congress
Symbolism as well as substance has been the guiding force behind many federal regulatory thrusts in recent years. ACIR Senior Resident Timothy J. Conlan and Steven L. Abrams, presently with the City Solicitor’s Office in Philadelphia, explain how regulations, beginning as powerful expressions of morality, became the law of the land.

27 ACIR News
Gov. Alexander, Robert Hawkins Recently Named to Commission
ACIR Assistant Director Testifies on Block Grant Issues, Policies
ACIR Staff and Scholars Pick Similar Top IGR Events, Trends
Commission to Meet in October

29 And Briefly: Books

30 A Fiscal Note
ACIR staff has now finished preliminary estimates of 1979 tax capacity among the states, believed to be a more complete measure of state tax wealth than per capita income.
2 View from the Commission

Richard S. Williamson, Assistant to President Reagan for Intergovernmental Affairs, gives an overview of recent judicial activism, highlighting in particular the courts' role in the area of municipal liability.

4 Intergovernmental Focus

Federalism Takes Center Stage at Conferences, Hearings
States Gear Up for Block Grants, New CDBG Responsibilities
Seven Federalism Subcommittees Consider Timely IGR Issues

6 The Courts and Grant Reform: A Time for Action

Boston College Law Professor George D. Brown discusses the growth of the federal grant litigation and its possible impacts. He concludes with a call for action, saying the issue is too important not to be addressed.

15 The Mandate, the Mayor, and the Menace of Liability

Section 1983 of the Civil Rights Act of 1871 has recently spawned several court decisions with tremendous potential impact on state and local liability. ACIR Analyst Cynthia Cates Colella describes these cases and outlines possible approaches to "restoring some balance to Section 1983 litigation."

26 A Fiscal Note: Taxes and Inflation Take Their Toll

ACIR staff compilations on combined federal, state, and local tax burden for families at various income levels highlight the increasing toll of taxes and inflation.

28 ACIR News

ACIR Considers New Research, Wants More Work on Turnbacks
President Reagan Names Six New Members to ACIR
Payments in Lieu, Regulation Are Topics of Recent ACIR Testimony
ACIR Independence is Highlighted at Senate Oversight Hearings
ACIR Updates Count of Federal Categorical Grants

31 And Briefly: Books

32 ACIR Members
2 View from the Commission
Tennessee Governor Lamar Alexander, Vice Chair of the Commission, highlights some of the key intergovernmental happenings during 1981 and introduces the Commission staff's annual assessment of federalism.

4 1981: A Threshold Year for Federalism
While clearly 1982 will be an important year for intergovernmental relationships, these events should not completely overshadow the developments of 1981. ACIR has called it a threshold year for federalism, for it may well be considered the beginning rather than the end of dramatic change.

5 The First Ten Months: Grant-in-Aid, Regulatory and Other Changes
Significant changes in the federal grant system, along with initiatives in the regulatory area, relevant court decisions, and other intergovernmental events emanating from Washington are discussed in this article by ACIR Assistant Director David Walker and staffers Al Richter and Cynthia Colella.

23 The New Formula for Fiscal Federalism: Austerity Equals Decentralization
Fiscal federalism, always a significant intergovernmental concern, became a top domestic agenda item in 1981, as the federal government joined states and localities in slowing down the growth of spending. This and other events and trends developing in the year are described here by ACIR Assistant Director John Shannon and Susannah Calkins.

30 "Rebalanced Federalism" The States' Role and Response
In 1981 the spotlight turned to the states as they prepared to assume additional responsibilities at the same time they were dealing with cuts in federal aid and many were facing immediate or future budgetary difficulties. State legislative-executive and state-local relationships in particular seemed to be in a period of flux in 1981. Assistant Director Carl Stenberg and Jean Lawson analyze these and other trends in this article.

42 And Briefly: Books
During 1981, ACIR published 18 reports, two "In Briefs," and three Information Bulletins. They are briefly summarized here.

44 ACIR Members
2 View from the Commission
Senator Dave Durenberger gives his views on why it is important to restore balance to our federalist system and, in the process, target federal aid to those governments and people most in need.

4 Intergovernmental Focus
Negotiations, Blocks, Regulations Headline 1982 Federalism Agenda
Some Economic Development Tools May Be Curbed. Others Fare Better
Tough Budgetary Decisions Ahead for States and Local Governments
States, Localities Win Some, Lose Some in 1982 Supreme Court so far

9 Perspectives on a "New Day" for Federalism
The New Federalism proposals raise many issues basic to our tripartite system of government. ACIR Senior Analyst Albert J. Davis and ACIR Executive Director S. Kenneth Howard seek to provide a framework for appraising these issues while pointing up differences in three major proposals for resolving them.

22 Rich States—Poor States: Inequalities in Our Federal System
The difference between the rather extraordinary tax wealth of some states and the relatively anemic resources of others is an important and growing concern. Former ACIR Analyst Robert B. Lucke analyses measuring fiscal disparities and allocating federal aid to compensate for them.

29 ACIR News
S. Kenneth Howard Named ACIR Executive Director
ACIR Urges Regulatory Reform, Supports Tax Capacity Measure
Frank Tippett, ACIR's First Statistician, Retires
ACIR Testifies on Federalism, Comments on Other Key Issues
Other ACIR Responses to Congressional Hearings
ACIR Say No to Expanding Its Membership
ACIR Gears Up for Juvenile Justice Roundtables
Perspective Editor Joins NGA

32 A Legal Opinion
Attorney Tom Madden analyses the Supreme Court's decision in Community Communications Co. v. Boulder.

34 And Briefly: Books
2 View from the Commission
Dr. Robert B. Hawkins, ACIR's new Chairman, explains his views on federal system reform, the role of the states, and ACIR's contribution to the national debate on federalism.

4 Intergovernmental Focus
New Federalism Proposals Still Tentative, State and Local Groups React
Three More State-Local Advisory Commissions Created
New Intergovernmental Consultation Order Issued; A 95 Rescinded
Administration Reports Progress On Regulatory Relief
Two New Intergovernmental Groups Being Formed

7 For the States, A Time of Testing
The major fiscal, regulatory and judicial "tests" facing the states today are examined within the context of the New Federalism. Based on the research of ACIR Consultant Mavis Mann Reeves, this article also looks at the states' traditional and current roles and evaluates what we think states should do.

14 Community Assistance: The States' Challenge
Among the many challenges facing states, community assistance ranks high on many a policymaker's list. ACIR State-Local Relations Associate Neal M. Cohen reports on state programs designed to assist distressed communities.

22 Municipal Revenue Behavior After Proposition 13
ACIR Senior Resident Robert J. Cline and Assistant Director John Shannon analyze the major trends in municipal finance following Proposition 13, particularly the dramatic rise in user fees.

29 ACIR News
President Names New ACIR Chairman, State Member
ACIR Adopts Regulatory Reform Agenda
Commission Testifies before Joint Economic Committee, Comments on Pension Legislation
December Commission Meeting Scheduled

30 A Fiscal Note
"Tax Pressure, Tax Increases, and Parity" are highlighted in a fiscal note by ACIR Analyst Michael Lawson and Assistant Director John Shannon.
2 View From the Commission
Representative L. H. Fountain, one of ACIR's founders in 1959 and a member until his retirement on January 3, 1983, gives his views on the Commission's past accomplishments and future challenges.

4 Federalism in 1982: Rhetoric v. Reality
ACIR Executive Director S. Kenneth Howard provides an overview of federalism in 1982, a year of debate over restructuring governmental roles and relationships.

6 Reagan's New Federalism: Design, Debate and Discord
The Reagan Administration's New Federalism initiative, block grant proposals, and urban policy are examined by ACIR Senior Resident Timothy Conlan and Assistant Director David Walker.

23 Federal and State-Local Spenders Go Their Separate Ways
Continuing increases in federal domestic spending, in sharp contrast to state and local expenditure deceleration, are discussed by ACIR Assistant Director John Shannon and Senior Analyst Susannah Calkins.

30 Coping with Cutbacks: States, Localities “Made Do” in 1982
States and local governments spent much of 1982 preoccupied with budgetary problems, but block grant implementation, judicial decisions, and the November elections were also pressing considerations. ACIR Assistant Director Carl Stenberg and Jerry Fensterman and Susan Szaniszlo, two research fellows, look at how states and localities fared in 1982.

46 ACIR News
ACIR Honors Representative L. H. Fountain
Commission Takes Stand on State Taxation of Multinationals.
Completes Regulatory Reform Agenda
Frank Bane, ACIR's First Chairman, Dies at 89
Three New Commission Members Named
Charleston to Host Next ACIR Meeting
2 View from the Commission
Mayor Margaret Hance gives her views on reducing the federal regulatory burden on states and localities and tells what the City of Phoenix is doing to achieve regulatory relief.

4 Intergovernmental Focus
New Federalism Legislation Transmitted to Congress
General Revenue Sharing Renewal
House Subcommittee Marks Up GRS Legislation
Debate Continues on Revised Intergovernmental Consultation Process
Elections 1983: Focus on City Hall

7 From Law to Rule: Exploring the Maze of Intergovernmental Regulation
Implementing major intergovernmental regulatory programs has been a difficult task. ACIR Senior Analyst David Beam analyzes the obstacles to their effective operation.

23 The Courts and the Administration: Marching to Different Drummers
As the Administration tries to lighten the regulatory burden on states and localities, federal courts, by and large, are extending and intensifying their obligations. Attorneys Thomas Madden and David Remes discuss recent federal court cases that highlight this trend.

30 A Special Report
"Charleston Program Highlights State-Local Relations," by ACIR State-Local Relations Associate Jane Roberts, is a report on the issues raised at ACIR's March hearing and meeting.

33 ACIR News
ACIR Reaffirms Support for General Revenue Sharing
New ACIR Members Named
Next ACIR Meeting June 16-17

34 A Fiscal Note
ACIR Analyst Michael Lawson highlights "Leading Intergovernmental Fiscal Indicators."
2 View from the Commission
Governor Babbitt (AZ) provides an overview of the ACIR roundtable discussion on constitutional change and the challenge of rebalancing federalism.

4 Intergovernmental Focus
House Passes General Revenue Sharing, Considers Formula Changes
Senate GRS Measure Contains Formula Change
Legislation Introduced on Municipal Antitrust Immunity
New List of Metropolitan Areas Issued
State-Local Report

8 The Constitution, Politics, and Federalism
ACIR convened a roundtable discussion on constitutional change and federalism reform. An edited transcript of the day's dialogue is presented with accompanying explanations. Major areas covered include:

9 Federalism Reform: Origins and Issues

17 The Political Dimension

20 Reform: A Matter of Strategy

23 The Re-Emergence of Constraints: Fiscal Pressure

26 ACIR News
Commission Urges Local Jail Reform
President Names New ACIR Members
Commission Meeting to Highlight Role of the States
Stenberg to Leave ACIR

28 A Fiscal Note
New Measure of Metropolitan Fiscal Capacity Shows Regional Shifts
2 View From the Commission
Lee Verstandig, President Reagan's Assistant for Intergovernmental Affairs, discusses changes in intergovernmental relations over the past three years.

4 Intergovernmental Focus
General Revenue Sharing Bill Sent to Conference Committee
Regulatory Reform Hearings Planned
Supreme Court Advocacy Conference Held
Opportunity for Intergovernmental Consultation Given to States
Block Grant Watch

5 Boulder and NLC Revisited: An Introduction
Perspective Editor Stephanie Becker compares and contrasts the two Court decisions that are the basis for the major articles in this issue.

7 Antitrust and Local Governments
A recent Supreme Court case increased the exposure of local governments to federal antitrust law. ACIR State-Local Relations Associate Jerry Fensterman explores the impact of the Court's ruling and alternative legislative solutions.

17 Mass Transit and the Tenth Amendment
ACIR Senior Analyst Cynthia Colella examines the issues involved in a pending Supreme Court case. The Court is being asked whether mass transit, now a predominantly public service, is a "traditional" local government function and therefore exempt from federal wage and hour laws.

25 A Special Report
This report highlights major issues raised at the September 22, 1983 ACIR hearing, "The Future of States in the Federal System."

20 ACIR News
ACIR Finds States "Transformed," Reviews Reform Recommendations
ACIR Membership Expansion Passes Senate, Awaits House Action
Next ACIR Meeting December 8, 9
New Working Group on Unitary Tax Formed.
Three ACIR Members Named to Serve
ACIR Testifies on Entitlement Programs

30 A Fiscal Note
ACIR Assistant Director John Shannon presents "The Property Tax Paradox."

31 The Chairman's View
ACIR Chairman Robert B. Hawkins gives his views on the unitary tax issue.
2 View from the Commission
Dougherty County (GA) Chairman Gilbert Barrett discusses his views on changes in federalism in 1983.

4 De Facto New Federalism
ACIR Executive Director S. Kenneth Howard gives an overview of federalism in 1983.

5 Dealing with Deficits—Striking a New Fiscal Balance?
ACIR Assistant Director John Shannon tells why federal policymakers will have to substantially reduce the federal budget deficit which amounted to $195 billion in 1983.

10 States and Localities in 1983: Recession, Reform, Renewal
The state of state and local governments in 1983 is examined by ACIR State-Local Relations Associate Jane F. Roberts.

24 Federalism: Mixed Results from Washington
Federalism initiatives emanating from the Nation's capital—whether from the Congress, the Executive Branch, or the U.S. Supreme Court—are reviewed by ACIR Assistant Director David B. Walker and Senior Research Analyst Cynthia C. Colella.

37 ACIR News
Financing Infrastructure a Serious But Manageable Problem, ACIR Finds
Commission Recommends Increased State Aid to Distressed Communities
ACIR's Spring Meeting to Focus on Tax, Municipal Antitrust Issues

38 And Briefly: Books

39 The Chairman's View
ACIR Chairman Robert B. Hawkins, Jr. discusses the balanced budget drive.
2 View from the Commission
David Nething, Majority Leader of the North Dakota Senate, discusses past and pending changes to federal tax policy that would directly affect state and local governments.

4 Intergovernmental Focus
Regional Councils Changing, Survey Finds
Intergovernmental Regulatory Relief Act Introduced
The Supreme Court So Far . . .
1984 State Tax Changes
House, Senate Consider Municipal Antitrust Liability

8 Juggling Intergovernmental Revenue Concerns
ACIR Senior Analyst Robert Kleine examines the intergovernmental dimensions of proposed changes in federal tax policy. His article is based on the recent work of the Commission’s Taxation and Finance Section.

18 Local Finance: A Bootstraps Operation
City and county efforts to diversify their revenue systems have undergone several rather dramatic changes in recent years. ACIR Information Officer Stephanie Becker provides an overview of some of these changes.

25 Similarities and Differences: Federalism in West Germany and the United States
Kenneth Howard, ACIR’s Executive Director, compares and contrasts federalism in the United States and West Germany.

32 A Fiscal Note
Comparative tax burdens among major U.S. cities are presented by Michael Lawson, an ACIR Analyst.

34 The Chairman’s View
ACIR Chairman Robert B. Hawkins gives his views on the changing service delivery patterns appearing at all levels of government.

35 ACIR News
ACIR Adopts Intergovernmental Tax Policy, Takes Stand on Municipal Antitrust
Senior Analyst Beam Leaves Commission
2 View from the Commission
Governor Scott Matheson provides his views on changes in American federalism in the eight years he has been Utah’s chief executive.

4 Intergovernmental Focus
Congress Limits Municipal Antitrust Exposure
Single Audit Bills Advance
Treasury Study Underway, ACIR Participates
New Crossover Sanction Adopted to Raise Drinking Age

10 Governmental Actors and Factors in Mass Transit
In just two decades transit has gone from being a largely privately owned and operated industry to a predominantly public one. ACIR Senior Analyst Bruce McDowell examines many of the issues mass transit faces today and what can be done to strengthen the industry.

14 The Tax Revolt—Round II?
ACIR Fellow Karen Benker and Public Finance Resident Daphne Kenyon explain why 1984 may prove to be the most important year for government tax and spending limitations since 1978, the year when the “Tax Revolt” began.

25 ACIR News
ACIR Holds Hearings on Transit, Political Party Issues
Commission Continues Policy Review at June Meeting
ACIR Municipal Antitrust Policy Transmitted to Congress
Silver Anniversary Oversight Hearings Conducted on ACIR
ACIR’s 25th Anniversary to Include September Retreat
Hearings Held on Commission Membership
ACIR Sponsors Hearings on State-Local Relations
Secretaries Clark and Donovan Named to ACIR
ACIR Host to German Delegation
Dr. David B. Walker Accepts Academic Post

26 A Fiscal Note
ACIR Assistant Director John Shannon discusses the Commission’s latest public opinion poll results.

30 The Chairman’s View
ACIR Chairman Robert B. Hawkins looks at how governments can and are influencing economic growth.
2 View from the Commission
Senator David Durenberger comments on the importance of state political parties and suggests reforms to enhance their role.

4 Intergovernmental Focus
Localities Get Antitrust Cost Relief
TEL Proposals Lose in 8 States; Lotteries Win in 4
Regional Councils Keep Strong Post-A-95 Role
Public Works Improvement Act Passes
Highway Fund Bill Fails in Congress

6 State Parties in the 1980s
At the state level, parties show wide-ranging signs of adaptation and revitalization. A special ACIR survey reports on the status of their activities and finances.

14 State Parties and Campaign Finance
ACIR Senior Analyst Cynthia C. Colella details the unique impact of FECA on state and local party organizations.

19 Federal Income Tax Deductibility of State and Local Taxes
State and local taxes have been deductible items since the federal income tax was established in 1913. Senior Analyst Daphne A. Kenyon summarizes current ACIR research findings on the issue of deductibility. The study is one of three tax-related ACIR projects soon to be released.

24 Fiscal Federalism and ACIR: A Look Back
What has ACIR contributed to policy during its 25 years of research and judgment. Senior Analyst Wayne Clark reviews the Commission’s priorities and performance.

29 ACIR News
Four New Commissioners: Sununu, Ferry, Hudnut, Martinez
Move To Enlarge ACIR Postponed
Shannon Named Kestnbaum Fellow, Cited for Research
Hunter Becomes Research Director for Commission
Intergovernmental Regulatory Relief Stalls
President Signs Single Audit Act
Assessors Honor ACIR for Circuit Breaker Efforts
2 View from the Commission
Charleston (SC) Mayor Joseph P. Riley, Jr. says that New Federalism does not replace the importance of good federal-city relationships.

4 1984—Not a Good Fiscal Year for Big Brother
John Shannon points to profound changes in fiscal federalism during the past 20 years. It’s “a world turned upside down” in which the fiscal condition of the national and state governments cannot be taken for granted.

8 Whatever Happened to Federalism?
Basic issues of federalism were upstaged last year by the campaign and budget, but Washington found time to preempt states, revamp industrial revenue bonds, and provide antitrust relief to localities.

15 States, Localities, and the Court
Recent Supreme Court decisions had intergovernmental impacts but no clear pattern emerged—until the San Antonio ruling in early 1985.

19 State and Local Governments Adopt Strategic Policies
An array of new approaches in economic development and education illustrates how government is adopting a stronger entrepreneurial attitude.

32 Federalism and American Politics: New Relationships, a Changing System
Political commitment to party and place has eroded substantially since 1960. Senior Analyst Timothy Conlan examines the reasons for, and consequences of, the vast changes in American political life.

46 The Chairman’s View
Robert Hawkins, Jr. discusses the role of ACIR’s research in presenting well-reasoned alternatives to policymakers and citizens.

47 ACIR News
Commission Approves Reports on Cigarette Tax Evasion, Local Financial Emergencies
2 Editorial Note
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22 Canadian Experience with the Representative Tax System

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   Tax Reform and Federal Individual Income Tax Liabilities

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Casebook History of Intergovernmental
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26 The Tenth Amendment Is Dead.
Long Live the Eleventh!

32 Initiative, Referendum and Recall:
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37 A Fiscal Note
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14 The United States Constitution as an Incomplete Document
Donald S. Lutz

19 The Emerging Agenda in State Constitutional Law
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27 Church-State Issues and the State Constitutions
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Michael Tetenman

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Signals of a New Era
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15 The Faces of Fiscal Federalism
John Shannon

19 The “State” of State-Local Relations:
How Officials See It
Paul D. Moore and Karen A. Scheer

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Federal Preemption of State and Local Authority

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2 A View from the Commission
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   Experiment
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2 A View from the Commission
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Robert M. Isaac

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Pam Plumb

13 Rebalancing the Federal Budget and The Federal System
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State Bank Taxation and the Rise of Interstate Banking: A Survey of States
John Kincaid and Sandra B. McCray

23 A Staff Report
Closing the Opinion Gap: State and Local Governments Fare Well in ACIR Poll
Debra L. Dean

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The Renewed Importance of State Constitutional Law

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  Donald Phares

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  John Shannon

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   State Constitution
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